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# CITY OF JOHNSTOWN

*City Hall, 401 Main Street, Johnstown, PA 15901*

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## **FY 2019 Annual Action Plan – Substantial Amendment # 6**

*For Submission to HUD for the  
Community Development Block Grant and  
HOME Investment Partnership Programs*

**May 13, 2026**

**Mayor:**

Frank J. Janakovic

**Community and Economic  
Development Director:**

John Dubnansky



**Substantial Amendment # 6:**

The City of Johnstown amended its FY 2019 Annual Action Plan by making the following amendments: HOME-19-17 Owner-Occupied Housing Rehabilitation - delete this project/activity in its entirety and reallocate a total of \$165,515 in HOME funds to a new project/activity; HOME-19-19 CHDO Set-Aside - delete this project/activity in its entirety and reallocate a total of \$33,103 in HOME funds to a new project/activity; HOME-19-27 Acquisition, Rehabilitation, and Resale - create a new project/activity with a budget amount of \$198,618 to provide HOME funding for the acquisition, rehabilitation, and resale of single-family housing units located within the City of Johnstown for low- and moderate-income residents.

**Substantial Amendment # 5:**

The City of Johnstown amended its FY 2019 Annual Action Plan by making the following amendments: CDBG-CV-20-01 Administration - increase this project/activity budget by \$10,000 for a new project/activity budget of \$35,000; CDBG-CV-20-02 Small Business Relief Program - decrease this project/activity budget by \$144,778.63 for a new project/activity budget of \$739,290.37; CDBG-CV-20-03 Flood City Youth Fitness Academy - Outdoor Recreation Improvements - Create a new project/activity with a budget line-item of \$75,000 in CDBG-CV funds. The CDBG-CV funds will be used to demolish a house on 237-239 Union Street to be redeveloped into outdoor playground space for the youth at Flood City Youth Fitness Academy. This includes the installation of playground equipment, swings, fencing, basketball court, green space, professional fees, etc; and CDBG-CV-20-04 Park Improvements - Create a new project/activity with a budget line-item of \$59,778.63 in CDBG-CV funds. The CDBG-CV funds will be used to rehab or develop additional outdoor space in low- and moderate-income areas of the City of Johnstown. Funds could be used to pay for the following items: demolish vacant abandoned structures, professional fees, playground equipment, swings, fencing, green space, benches, trash cans, etc.

**Substantial Amendment # 4:**

The City of Johnstown amended its FY 2019 Annual Action Plan by making the following amendments: CDBG-CV-19-23 Small Business Relief Program - reduce this project/activity budget by \$144,699.00 for a new project/activity budget of \$739,370.00 to reallocate funds to a new project/activity; CDBG-CV-19-25 Employee Retention/Incentive Program - create a new project/activity under economic development to be used to fund an employee retention/incentive program with a project/activity budget of \$144,699.00; CD-19-24 Commercial/Industrial Loan Program - delete this project/activity in its entirety and reallocate a total of \$54,924.39 to a new project/activity; and CD-19-26 Non-Profit Capital Improvement Assistance – create a new project/activity under neighborhood revitalization to be used to fund the non-profit capital improvement assistance program with a project/activity budget of \$54,924.39. The Employee Retention/Incentive Program was not approved by HUD, so the City did not do the Amendment.

**Substantial Amendment # 3:**

The City of Johnstown amended its FY 2019 Annual Action Plan by making the following amendment: CDBG-CV-20-02 Small Business Relief Program - increase this project/activity budget by \$149,428 for a new project/activity budget of \$884,069.

**Substantial Amendment # 2:**

*The City of Johnstown amended its FY 2019 Annual Action Plan by making the following amendments: CD-14-07 Rental Rehabilitation - delete this project/activity in its entirety and reallocate a total of \$15,632.67 to a new project/activity; FY 2015 Unobligated funds - reallocate \$50,000 to a new project/activity budget; CD-18-02 First Time Homebuyer Rehabilitation Assistance - reduce this project/activity budget by \$170,000 for a new project/activity budget of \$14,797; CD-18-03 First Time Homebuyer Closing Cost Assistance - reduce this project/activity budget by \$15,000 for a new project/activity budget of \$12,000; CD-18-05 Code Enforcement - reduce this project/activity budget by \$44,112.35 for a new project/activity budget of \$100,484.40; CD-19-07 YMCA – City of Johnstown Membership - reduce this project/activity budget by \$10,209.37 for a new project/activity budget of \$4,790.63; CD-19-20 Economic Development Rehabilitation Program - increase this project/activity budget by \$250,000 for a new project/activity budget of \$294,641; and CD-19-22 Commercial/Industrial Loan Program - create a new activity under economic development to be used for acquisition, construction, or rehabilitation of commercial/industrial buildings to be carried out by public and/or private non-profit organizations. This will be funded from FY 2019 and prior year CDBG funds in the amount of \$54,954.39.*

**CARES Act Substantial Amendment # 1:**

*The City of Johnstown has prepared a substantial amendment to its FY 2019 Annual Action Plan. The purpose substantial amendment will enable the City to access the CARES Act funds. The City has been allocated and will receive the following additional funds for FY 2019: \$759,641 in Community Development Block Grant - Coronavirus (CDBG-CV) funds. The City of Johnstown amended its FY 2019 Annual Action Plan by making the following amendments: CD-19-01 Owner Occupied Housing Rehabilitation: reduce this project/activity budget by \$150,000 for a new project/activity budget of \$30,000; CD-19-02 First Time Homebuyer Rehabilitation Assistance: reduce this project/activity budget by \$50,000 for a new project/activity budget of \$52,297; CD-19-05 Code Enforcement: delete this project/activity in its entirety and reallocate a total of \$110,000 to a new project/activity; CD-19-20 Economic Development Rehabilitation Program: create a new activity under economic development to be used to fund economic development rehabilitation loans. This will be funded form FY 2019 CDBG funds in the amount of \$44,641; CD-19-21 Small Business Relief Program: create a new activity under economic development to be used to fund small business earned grants in the amount of \$265,359; CDBG-CV-20-01 Administration: create a new activity to administer the CDBG-CV program in the amount of \$25,000; and CDBG-CV-20-02 Small Business Relief Program: create a new activity under economic development to be used to fund small business earned grants in the amount of \$734,641 in CDBG-CV funds.*



## **AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)**

### **1. Introduction**

The City of Johnstown, as a Federal Entitlement, is required to complete an annual application for the use of the Community Development Block Grant (CDBG) and HOME Investment Partnerships (HOME) funds for the U.S. Department of Housing and Urban Development (HUD). The Annual Action Plan is a guide to how the City will allocate its resources for specific activities that support the Priority Needs and Goals/Strategies of the City of Johnstown's Five Year Consolidated Plan. This is the City of Johnstown's final Annual Action Plan of the FY 2015-2019 Five Year Consolidated Plan. The Annual Action Plan describes the housing and non-housing needs of City residents and presents a yearly strategy to address those needs. The Annual Action Plan relied upon efforts of many individuals, agencies, organizations, residents, and City Departments in the development of a comprehensive strategy to address the needs of the City. The FY 2019 Annual Action Plan for the City of Johnstown includes the City's CDBG and HOME Programs, and outlines which activities the City will undertake during the program year beginning January 1, 2019 and ending December 31, 2019. The City of Johnstown's Department of Community and Economic Development (DCED) is the lead entity and administrator for the CDBG and HOME funds.

The City of Johnstown's FY 2019 Annual Action Plan was developed to strategically implement CDBG and HOME funds for housing, community development, economic development, and planning activities. Programs and benefits described in this plan are intended to primarily benefit low- and moderate-income residents and their neighborhoods in the City of Johnstown, as well as the City as a whole. Activities to benefit the residents were developed to maximize the use of federal resources and to provide a framework for tracking the accomplishments of the activities through clearly outlined program objectives and outcomes.

#### **Revised Available Funds:**

The following financial resources are included in the FY 2019 Annual Action Plan to address the priority needs and goals/strategies identified in the City of Johnstown’s FY 2015-2019 Five Year Consolidated Plan. The City of Johnstown will receive the following Federal funds during the FY 2019 program year:

Entitlement Funds	Amount
<b>FY 2019 CDBG Funds</b>	\$ 1,249,470.00
<b>CDBG Program Income</b>	\$ 60,000.00*
<b>Prior Year CDBG Funds</b>	\$ 294,745.02
<b>FY 2019 HOME Funds</b>	\$ 220,686.00
<b>HOME Program Income</b>	\$ 0.00
<b>Total:</b>	<b>\$ 1,824,901.02</b>

**Table 1 - Federal Resources**

*\*Note: The City receives Program Income from its loan programs. Loan repayments are deposited back into a revolving loan account from which they were allocated.*

**Revised FY 2019 CDBG and HOME Programs Amended Budget:**

The City of Johnstown proposes to undertake the following amended activities with the FY 2019 CDBG and HOME funds:

**FY 2019 CDBG Amended Budget**

- **Owner Occupied Housing Rehabilitation:** \$30,000.00
- **First Time Homebuyer Rehabilitation Assistance:** \$52,297.00
- **First Time Homebuyer Closing Cost Assistance:** \$27,000.00
- **Emergency Rehabilitation:** \$15,000.00
- **Catholic Charities:** \$15,000.00
- **YMCA – City of Johnstown Memberships:** \$4,790.63
- **Learning Lamp – Afterschool Outreach Program:** \$7,500.00
- **Learning Lamp – Backpack Project:** \$7,500.00
- **Rehabilitation/Delivery Costs:** \$150,000.00
- **Fair Housing:** \$10,000.00
- **Demolition/Clearance:** \$250,595.00
- **Sewer Lateral Line Replacement:** \$50,000.00
- **Economic Development Assistance:** \$59,684.00
- **CDBG Administration:** \$189,894.00
- **Planning:** \$60,000.00
- **Economic Development Rehabilitation Program:** \$294,641.00
- **Small Business Relief Program:** \$265,359.00

- **Non-Profit Capital Improvement Assistance:** \$54,924.39
- **Total FY 2019 CDBG Funds for Project Activities:** **\$1,544,215.02**

#### **FY 2019 HOME Budget**

- ~~**Owner Occupied Housing Rehabilitation:** \$165,515.00~~
- **HOME Administration:** \$22,068.00
- ~~**CHDO Set Aside:** \$33,103.00~~
- **Acquisition, Rehabilitation, and Resale:** \$198,618.00
- **Total FY 2019 HOME Funds for Project Activities:** **\$ 220,686.00**

#### **CARES Act Substantial Amendment:**

The Coronavirus Aid, Relief, and Economic Security Act (CARES Act), Public Law 116-136, was signed into law on Friday, March 27, 2020. HUD received \$3.064 billion in funds through the CARES Act for the Community Development Block Grant (CDBG-CV), Emergency Solutions Grant (ESG-CV), and Housing Opportunities for Persons With AIDS (HOPWA-CV) programs. The City of Johnstown is amending its FY 2019 Annual Action Plan to allocate and access FY 2020 CDBG-CV # 1 and FY 2020 CDBG-CV # 3 allocations of CARES Act funds.

#### **Revised Available Funds:**

Through the passage of the CARES Act, the City of Johnstown will receive an allocation of CDBG-CV funds. The City will receive the following grant amounts:

- **CDBG-CV Funds # 1 -** \$759,641.00
- **CDBG-CV Funds # 3 -** \$149,428.00
- **Total CDBG-CV:** **\$909,069.00**

#### **Revised FY 2020 CDBG-CV Programs Budget:**

The City of Johnstown proposes to undertake the following activities with the FY 2020 CDBG-CV Grant funds:

#### **FY 2020 CDBG-CV Budget -**

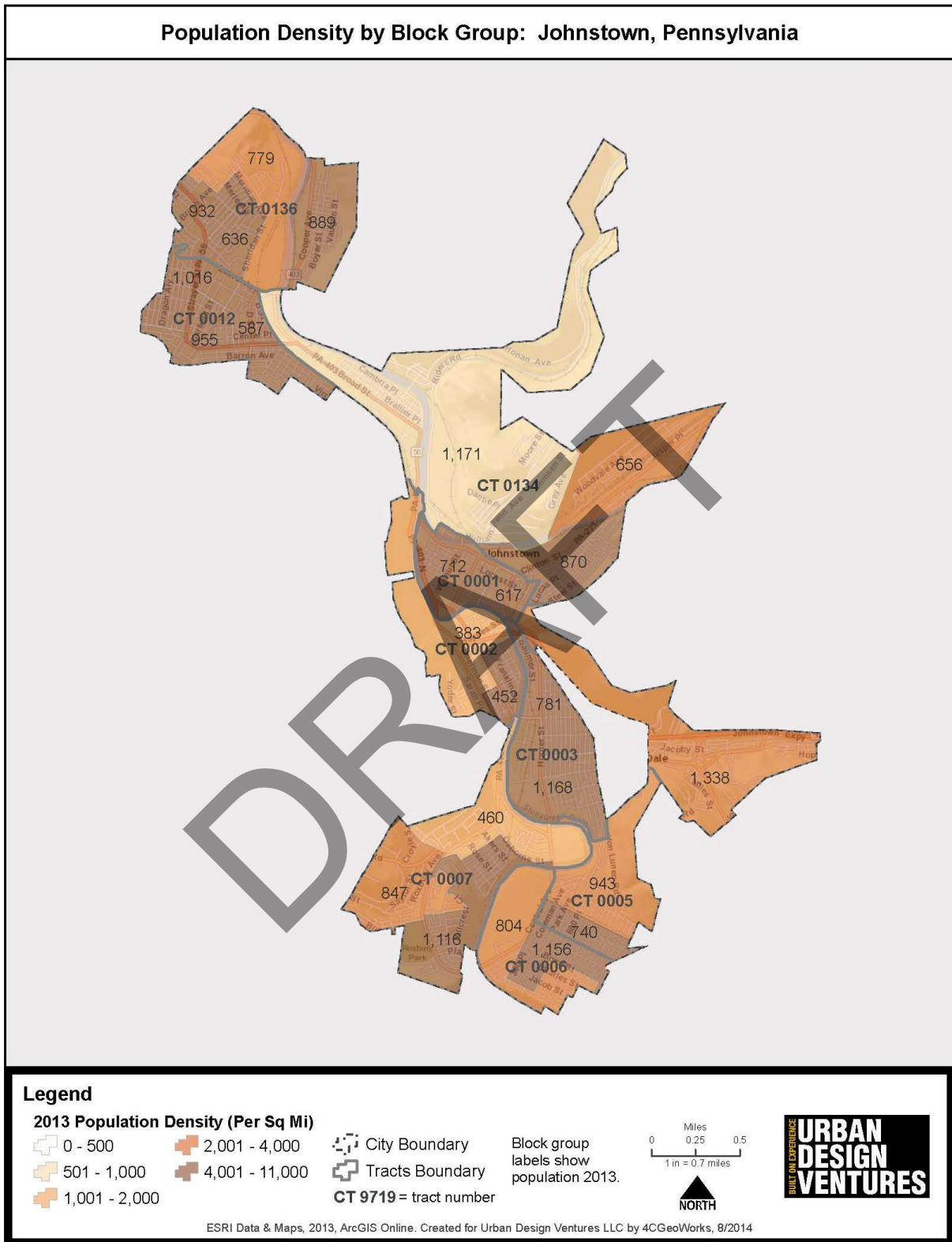
- **CDBG-CV Administration -** \$35,000.00
- **Small Business Relief Program -** \$739,290.37
- **Flood City Youth Fitness Academy – Outdoor Recreation Improvements -** \$75,000
- **Park Improvements -** \$59,778.63

**Maps:**

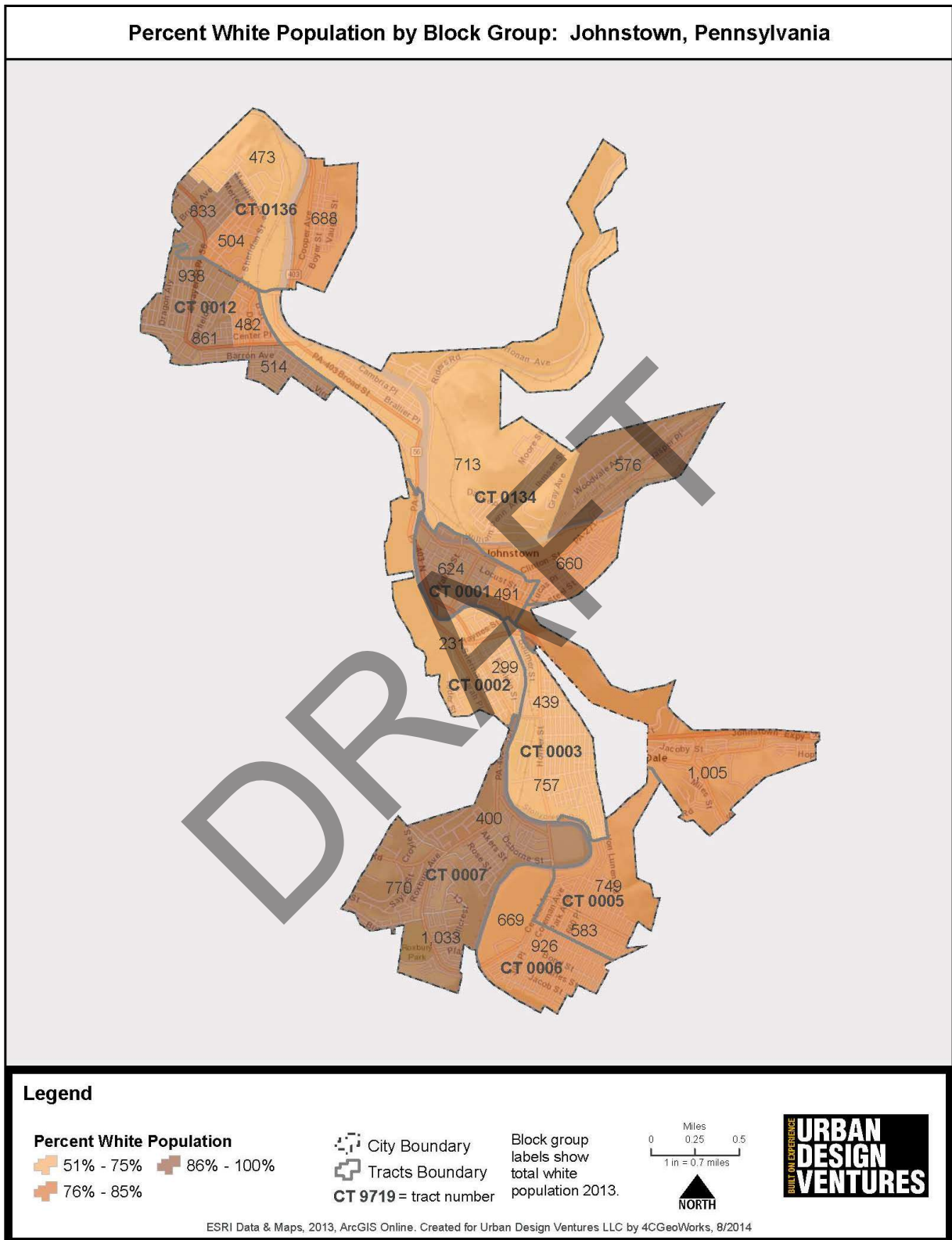
Below are the maps which illustrate the demographic characteristics of the City of Johnstown:

- Population Density by Block Group
- Percent White Population by Block Group
- Percent Minority Population by Block Group
- Percent Population Age 65+ by Block Group
- Total Housing Units by Block Points
- Percent Owner-Occupied Housing Units by Block Group
- Percent Renter-Occupied Housing Units by Block Group
- Percent Vacant Housing Units by Block Group
- Low/Moderate Income Percentage by Block Group
- Commercial Hot Spots
- Neighborhood Revitalization Strategy Area (NRSA)

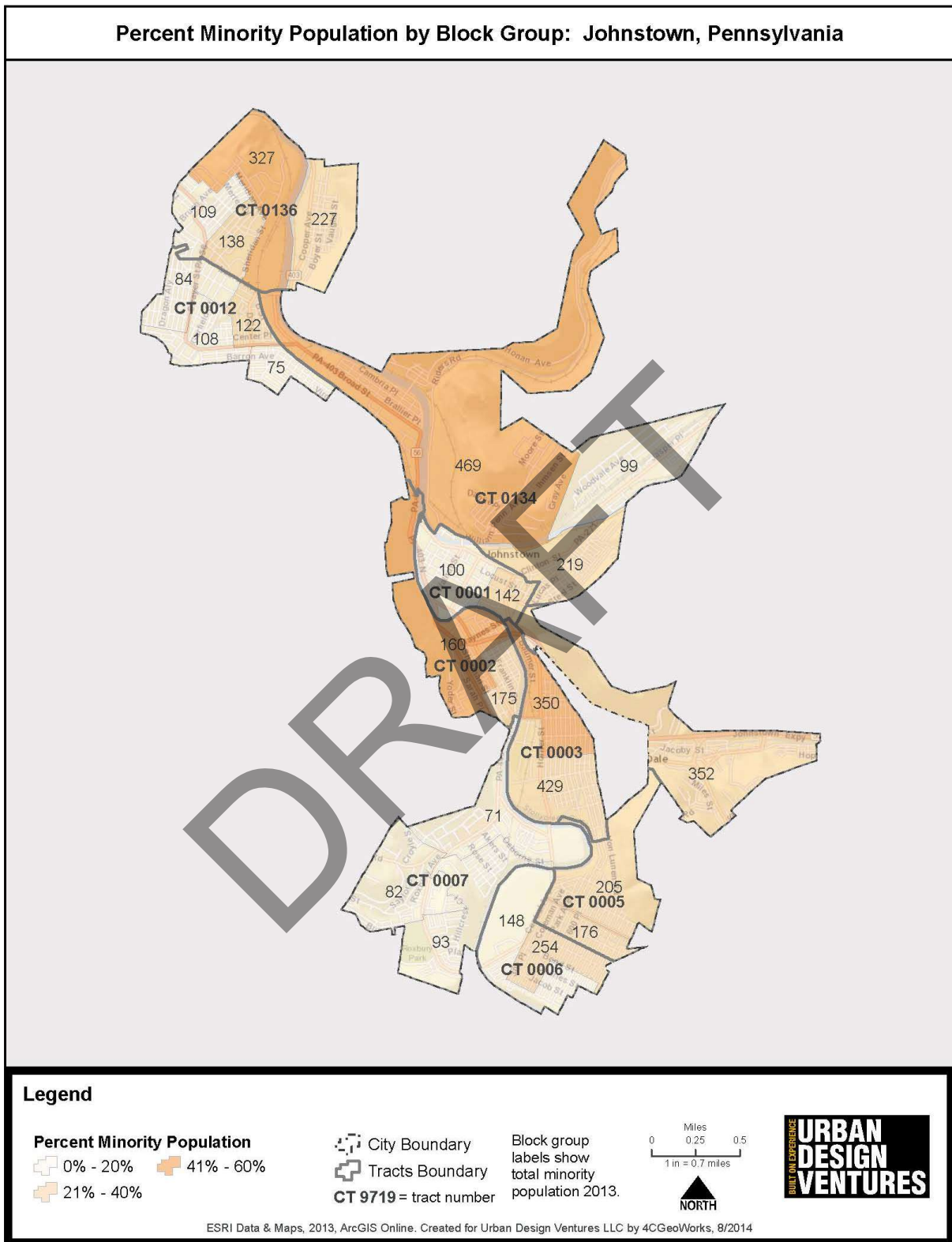
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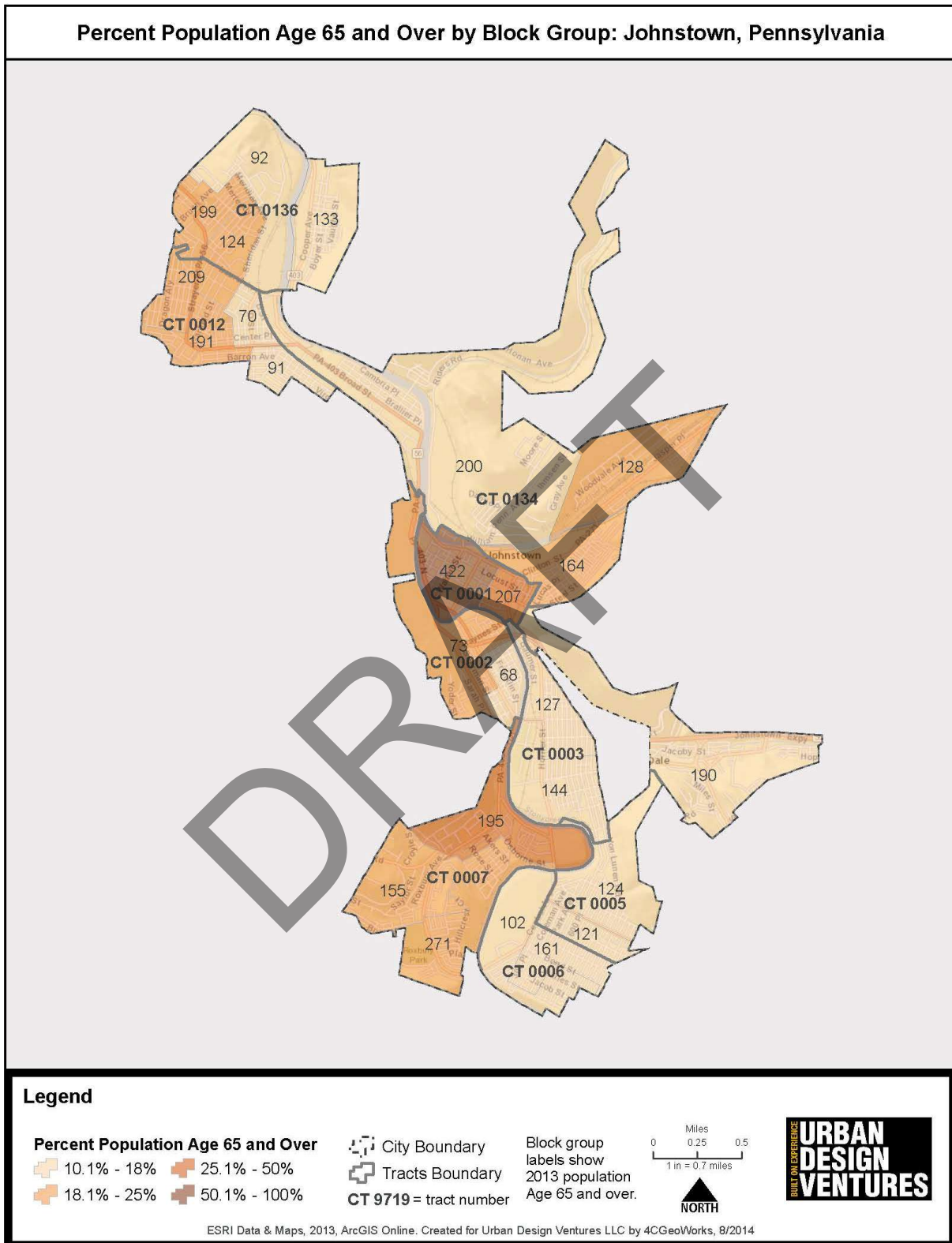
**Population Density by Block Group**



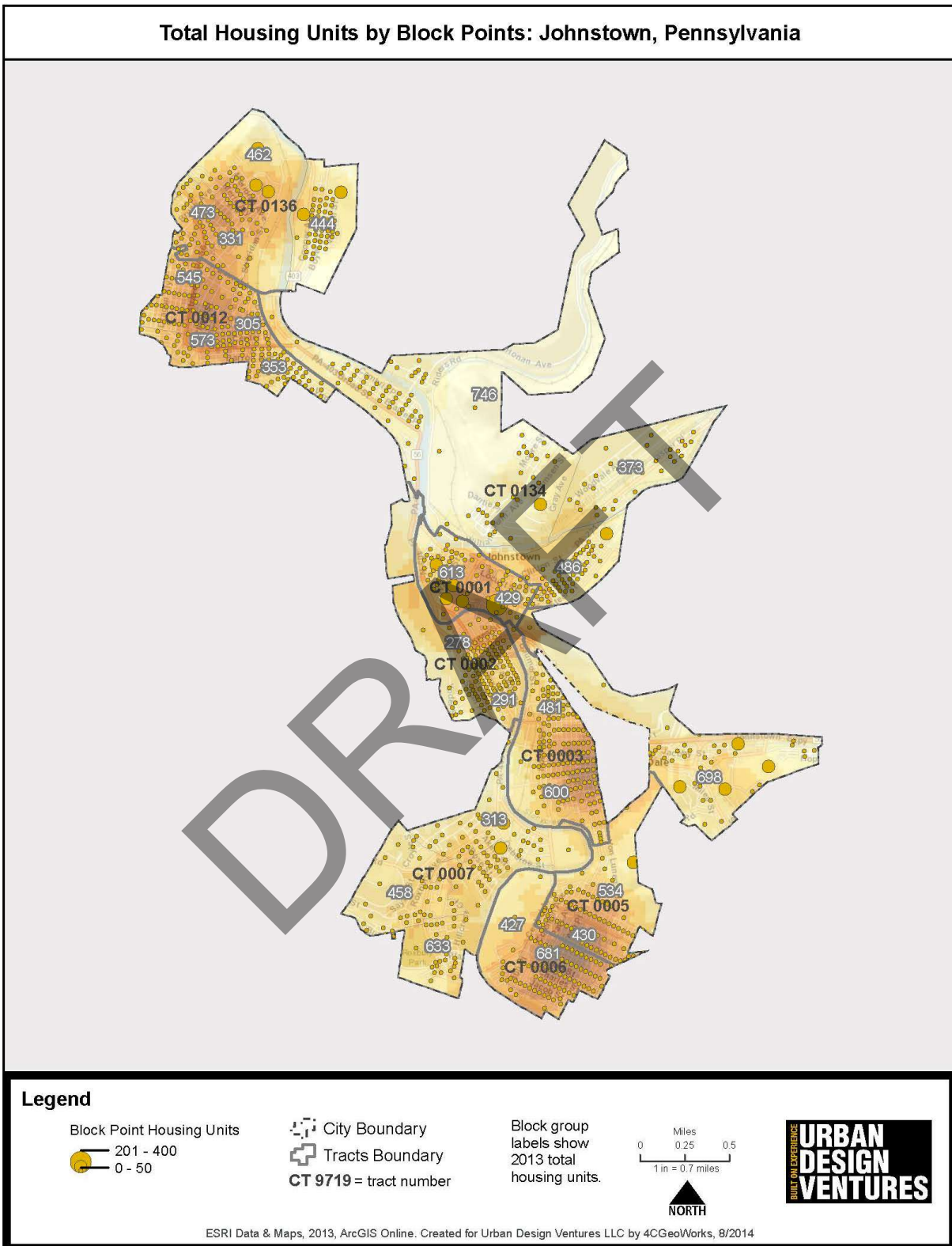
**Percent White Population by Block Group**



**Percent Minority Population by Block Group**

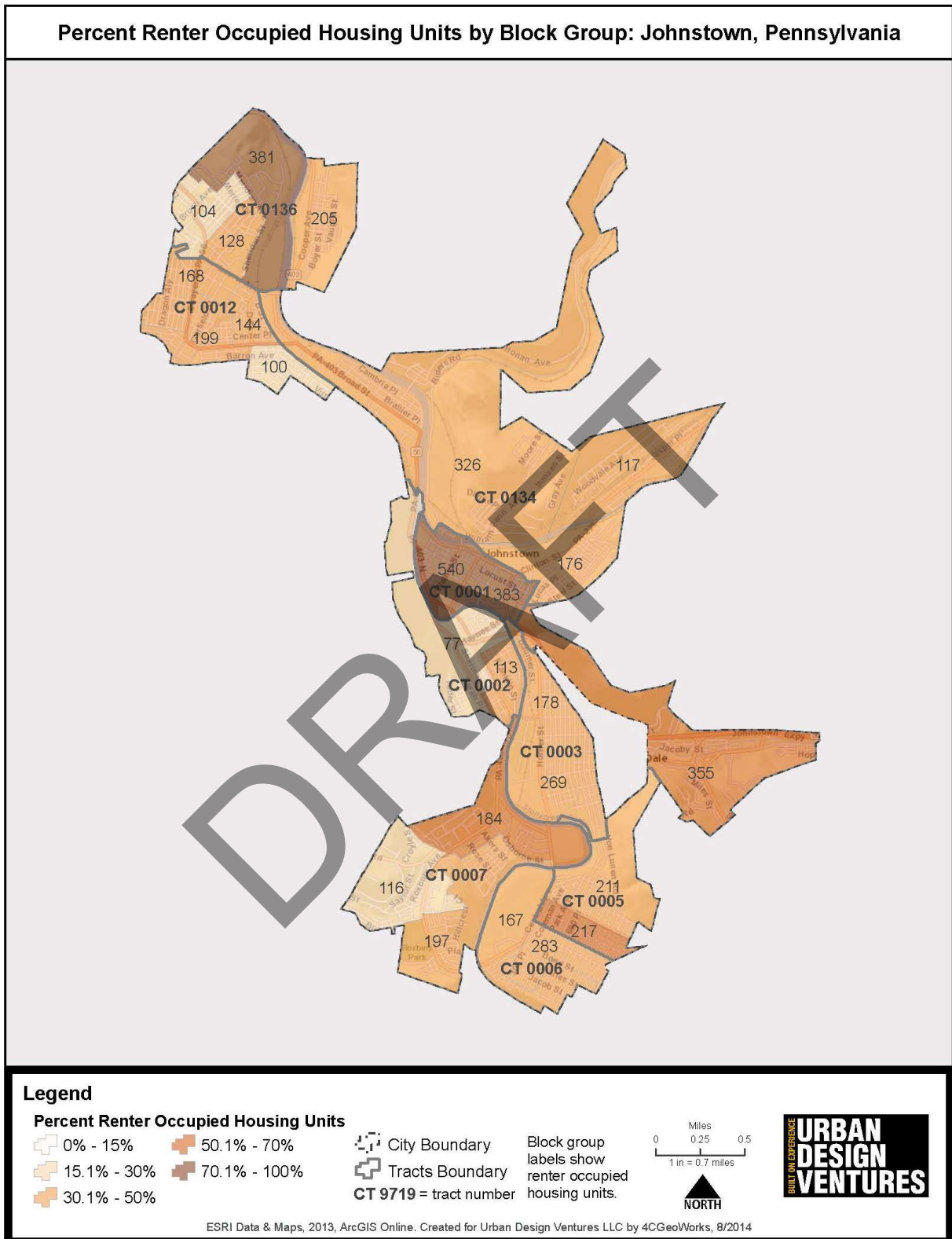


Percent Population Age 65+ by Block Group

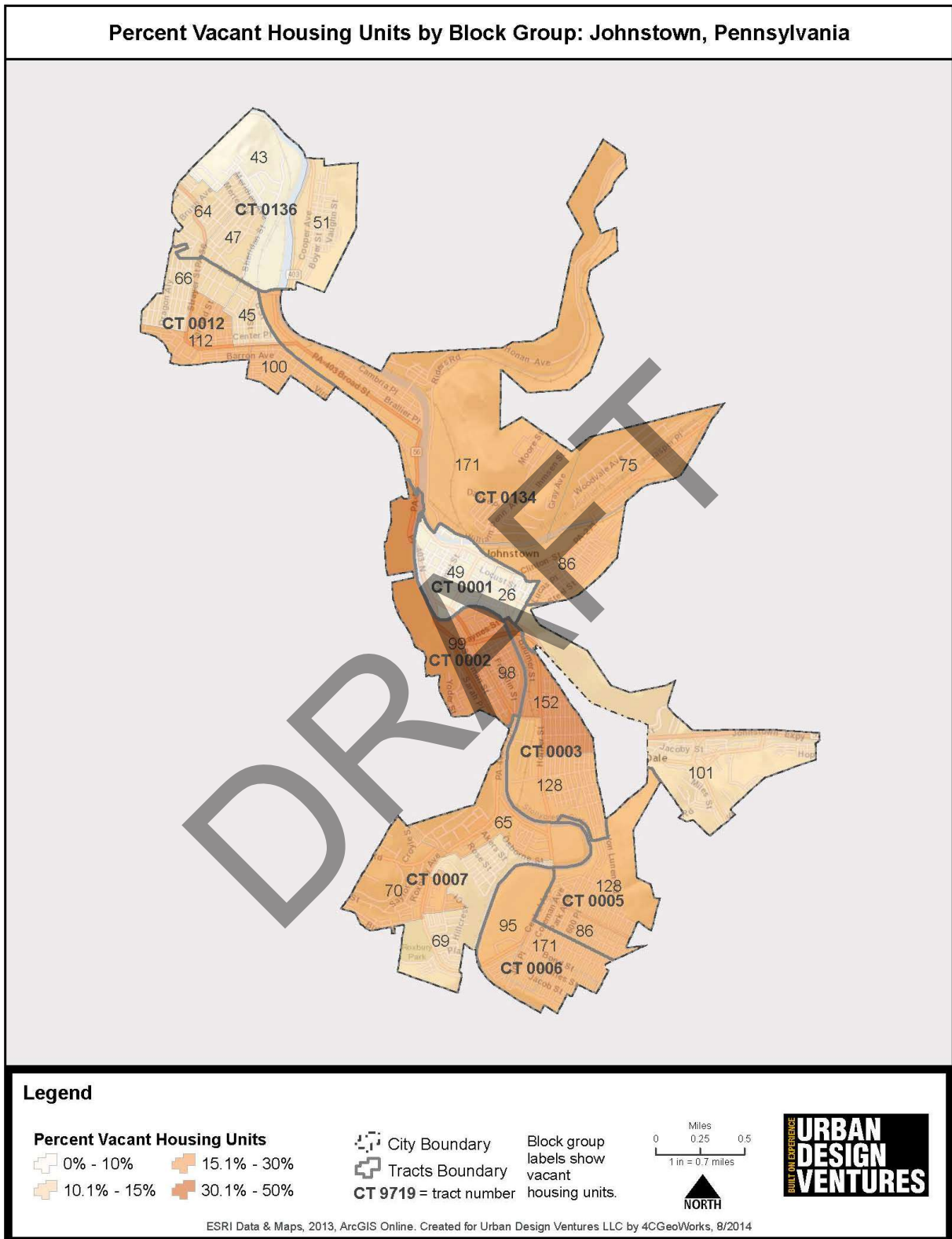


**Total Housing Units by Block Points**

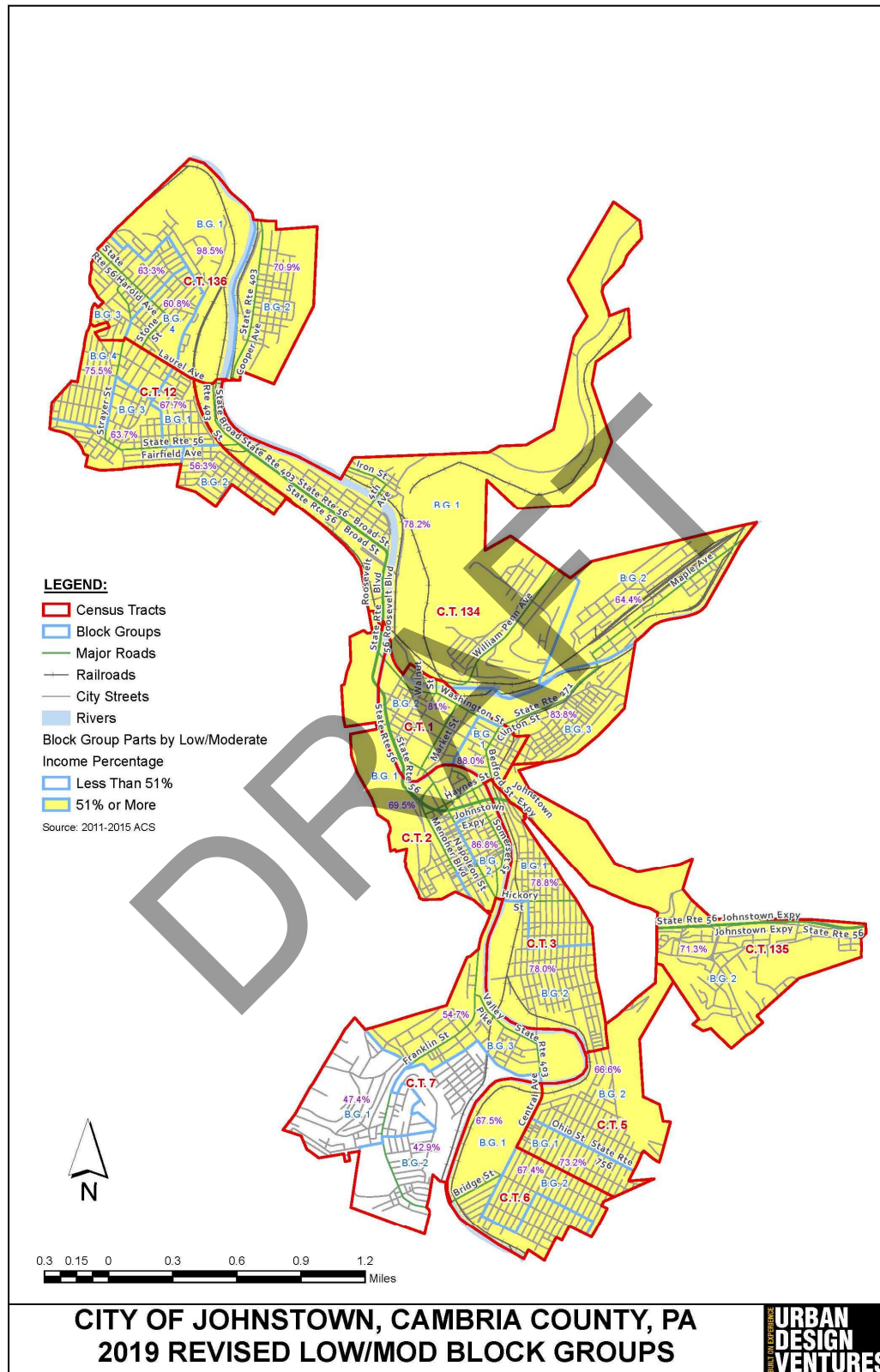




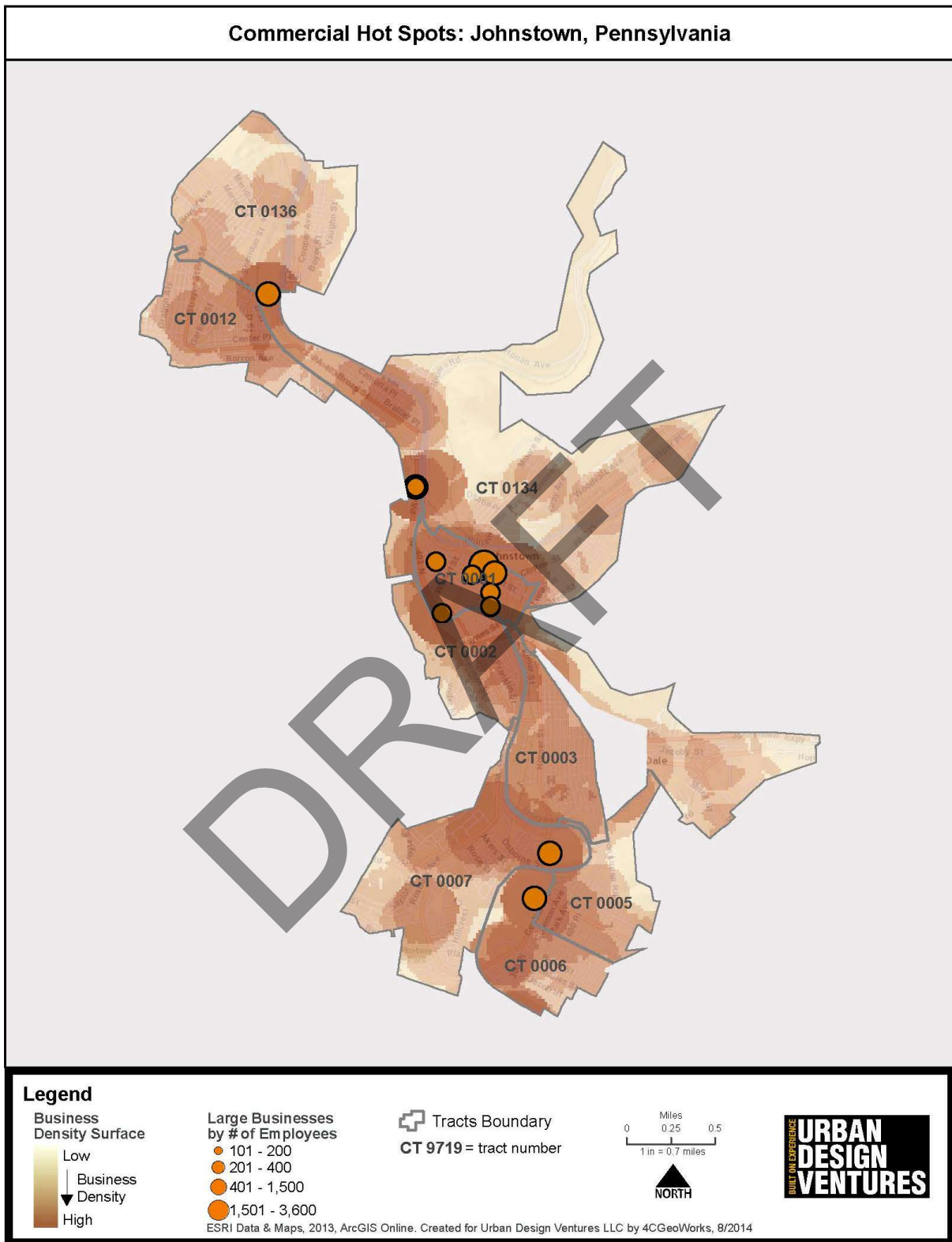
**Percent Renter-Occupied Housing Units by Block Group**



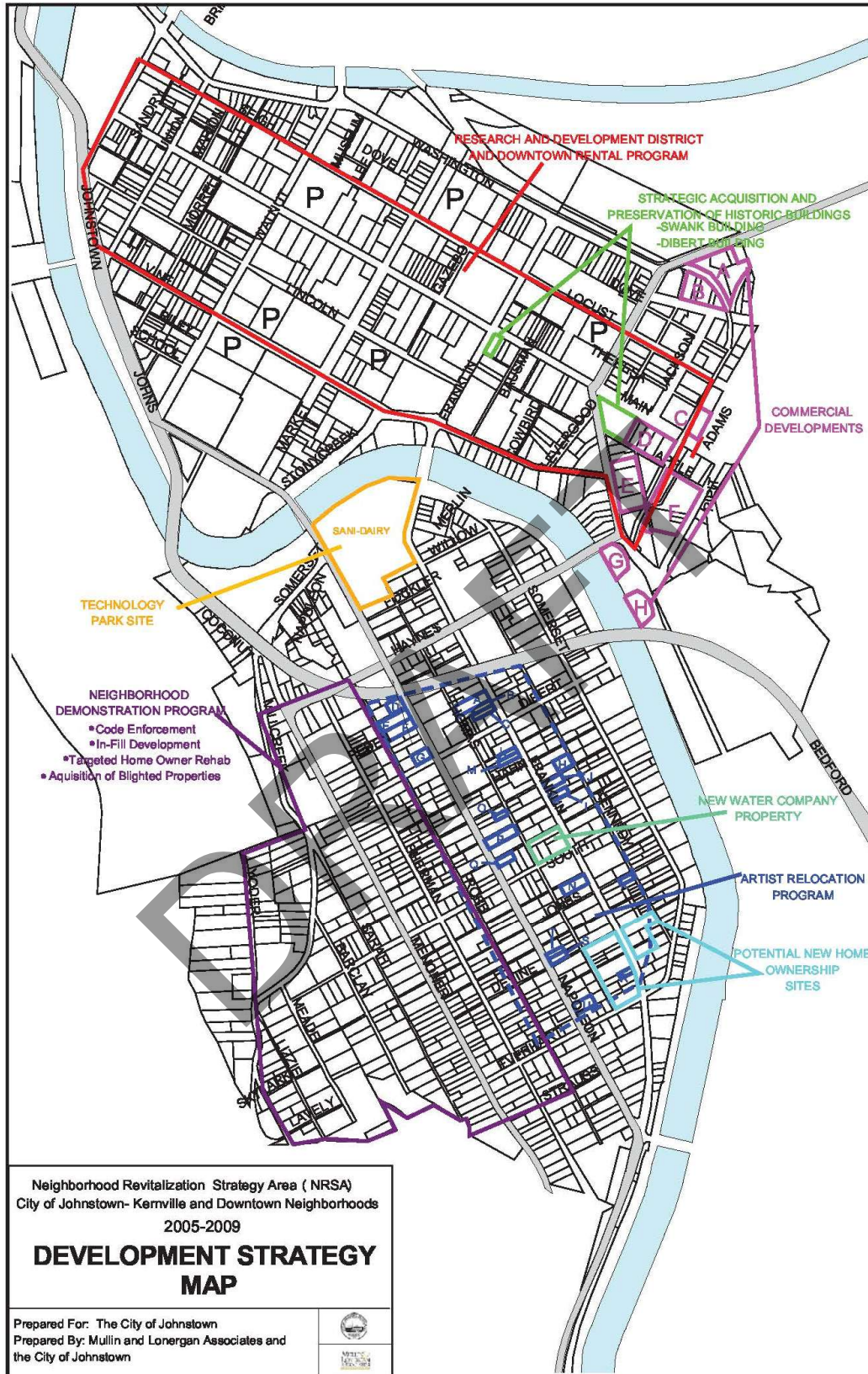
**Percent Vacant Housing Units by Block Group**



Low/Moderate Income Percentage by Block Group



### Commercial Hot Spots



**Neighborhood Revitalization Strategy Area (NRSA)**

## 2. Summarize the objectives and outcomes identified in the Plan

*This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.*

It is the mission of the City of Johnstown to invest its limited federal funds in ways that will garner long-term, sustainable results for low- and moderate-income households. The goal of the City of Johnstown is to improve the quality of life for City residents by funding infrastructure improvements, economic development, public services, and housing. During the FY 2019 Program Year, the City proposes to address the following priority need categories identified in its FY 2015-2019 Five Year Consolidated Plan:

### HOUSING PRIORITY (High priority)

There is a need to improve the quality of the housing stock in the community and to increase the supply of affordable, decent, safe, sound, and accessible housing for homeowners, renters, and homebuyers.

#### Goals/Strategies:

- **HS-1 Housing Rehabilitation** - Continue to rehabilitate the existing owner and renter occupied housing stock in the City, including handicap accessibility modifications.
  - **Owner-Occupied Housing Rehabilitation** - Funds used for rehabilitation of owner-occupied housing on a citywide basis. Deferred loans up to a maximum of \$22,000 per household.
  - **First Time Homebuyer Rehabilitation Assistance** - Funding for First Time Homebuyers to make repairs to their homes at the time of purchase. Deferred loans up to a maximum of \$22,000 per household.
  - **Emergency Rehabilitation** - Funding for emergency housing rehabilitation. Deferred loans up to a maximum of \$5,000.
  - **Rehabilitation/Delivery Cost** - Funding for rehabilitation delivery costs, including staff, supplies, etc., for housing assistance programs.
  - ~~**Owner-Occupied Housing Rehabilitation (HOME)** - Funds used for rehabilitation of owner-occupied housing on a citywide basis. Deferred loans up to a maximum of \$22,000 per household.~~
- **HS-2 Housing Construction/Rehabilitation** - Increase the supply of decent, safe, sound, and accessible housing that is affordable to owners and renters in the City through new construction and rehabilitation.

- ~~**CHDO Set Aside**~~ – Funding for the acquisition and rehabilitation of single family homes to be sold to low income households.
- **Acquisition, Rehabilitation, and Resale** - Funding for the acquisition, rehabilitation, and resale of single-family housing units located within the City of Johnstown for low- and moderate-income residents.
- **HS-3 Fair Housing** - Promote fair housing choice through monitoring, education, and outreach.
  - **Fair Housing** - Expanded fair housing outreach and education efforts, including production of a fair housing brochure; inclusion on the City's Department of Community and Economic Development website; a workshop of fair housing issues with neighborhood groups; the development of a supplemental handout for clients of local organizations; a fair housing testing program; and at least one annual training. This will be in cooperation with Southwestern Pennsylvania Legal Services, Inc.
- **HS-4 Homeownership** - Assist low- and moderate-income households to become homeowners by providing down payment assistance, closing cost assistance, and required housing counseling training.
  - **First Time Homebuyer Closing Cost Assistance** - Funding for closing cost assistance to help First Time Homebuyers at the time of purchase. Grants up to a maximum of \$3,000 per household.

#### **COMMUNITY DEVELOPMENT PRIORITY (High priority)**

There is a need to improve the public and community facilities, infrastructure, public services, and the quality of life in the City of Johnstown.

#### **Goals/Strategies:**

- **CD-1 Community Facilities** - Improve the City's parks, recreational centers, and public and community facilities through rehabilitation and new construction.
  - **Non-Profit Capital Improvement Assistance** - CDBG funding to assist non-profit entities serving low- to moderate income clientele with physical capital improvements necessary to support the delivery of services and programming.
- **CD-2 Infrastructure** - Improve the City's infrastructure through rehabilitation, reconstruction, and new construction of streets, walks, curbs, ADA ramps, sewer, water, storm water management, flood control, bridges, green infrastructure, etc.
  - **Sewer Lateral Line Replacement** - Funds will be used for residential sewer lateral line replacement for low income households. The City will match half of the costs up to \$1,000.

- **CD-3 Public Services** - Improve and increase public safety, neighborhood cleanup, city services, and social/welfare programs throughout the City.
  - **Catholic Charities** - Funds to pay for the Martha and Mary House homeless shelter per diem for up to seven (7) nights for homeless persons.
  - **YMCA - City of Johnstown Memberships** - Funds to pay for membership costs for low-income youth, adults, senior citizens, and families within the City of Johnstown at \$25 per individual membership and \$50 per family membership.
  - **Learning Lamp - Afterschool Outreach Program** - Funds to pay for staffing of The Learning Lamp's Afterschool Outreach Program that provides small group tutoring and positive behavior interventions to at-risk children who enroll in the program to develop core reading skills and pro-social behaviors.
  - **Learning Lamp - Backpack Project** - Provides backpacks filled with food items for children to carry home over the weekends within the City of Johnstown.
- **CD-5 Clearance** - Remove and eliminate slum and blighting conditions through demolition of vacant and abandoned structures throughout the City.
  - **Demolition/Clearance** - Funding for the removal of vacant substandard structures and delivery costs.

#### **ECONOMIC DEVELOPMENT PRIORITY (High priority)**

There is a need to increase employment, self-sufficiency, education, job training, technical assistance, and economic empowerment of the residents of the City of Johnstown.

#### **Goals/Strategies:**

- **ED-1 Employment** - Support and encourage new job creation, job retention, employment, and job training services.
  - **Small Business Relief Program** - CDBG funds for a small business earned grants program.
  - **Small Business Relief Program** - CDBG-CV funds for a small business earned grants program.
  - **Employee Retention/Incentive Program** - CDBG-CV funding to assist for-profit businesses in sustaining employee retention and stimulating new hires during the coronavirus pandemic.
- **ED-2 Financial Assistance** - Support business and commercial growth through expansion and new development through technical assistance and low interest loan programs.
  - **Economic Development Assistance** - Funding for delivery costs for economic development activities.

- **Economic Development Rehabilitation Program** - Funding for economic development rehabilitation loans.

#### **ADMINISTRATION, PLANNING, MANAGEMENT PRIORITY (High priority)**

There is a continuing need for planning, administration, management, and oversight of Federal, state, and local funded programs.

#### **Goals/Strategies:**

- **AM-1 Overall Coordination** - Provide program management and oversight for the successful administration of Federal, state, and local funded programs, including planning services for special studies, environmental clearance, fair housing, and compliance with all Federal, state, and local laws and regulations.
  - **CDBG Administration** - Funding for administration of the various HUD programs including oversight, coordination, accounting, audit, environmental review, CAPER, and Annual Action Plan preparation.
  - **Planning** - Funds will be used for planning services for special studies, environmental clearance, fair housing, and compliance with all Federal, state, and local laws and regulations.
  - **HOME Administration** - To provide planning activities and administration for the City's HOME programs
  - **CDBG-CV Administration** - Funding for administration of the HUD CDBG-CV program including oversight, coordination, accounting, audit, environmental review, CAPER, and Annual Action Plan – Substantial Amendment preparation.

### **3. Evaluation of past performance**

***This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.***

The City of Johnstown has a good performance record with HUD and regularly meets its established performance standards. Each year the City prepares a Consolidated Annual Performance and Evaluation Report (CAPER). This report is submitted to HUD within ninety (90) days after the start of the next program year. Copies of the FY 2018 CAPER are available for review at the City of Johnstown's Department of Community and Economic Development Offices. The FY 2018 CAPER, which was the fourth CAPER for the FY 2015-2019 Five Year Consolidated Plan, was submitted to HUD by March 30, 2019. In the FY 2018 CAPER, the City of Johnstown expended 76.37% of its CDBG funds to benefit low- and moderate-income persons. The City expended/obligated 5.05% of its funds during the FY 2018 CAPER period on public services, which is below the statutory maximum of 15%. The City expended/obligated 19.60% of its funds during

this CAPER period on Planning and Administration, which is less than the statutory maximum of 20%. As of March 29, 2019, the City of Johnstown had a drawdown ratio of 1.59, which is over the maximum 1.5 ratio. The City of Johnstown created a workout plan to address this issue and intends to expend enough CDBG funds to be under the maximum 1.5 ratio by July of 2019. The HOME program is being administered in a timely manner and in accordance with applicable activity limitations and match requirements.

#### **4. Summary of Citizen Participation Process and consultation process**

##### ***Summary from citizen participation section of plan.***

The first step of the planning process for the FY 2019 Annual Action Plan started with holding a public hearing to obtain resident input on the needs of the City of Johnstown. The needs hearing was held on Tuesday, February 5, 2019 at 5:00 PM in the Anthony Truscello City Council Chambers, Fourth Floor of the Public Safety Building, 401 Washington Street, Johnstown, PA 15901. The needs hearing notice was published on Wednesday, January 23, 2019 in the "The Tribune-Democrat." At the public hearing, residents had the opportunity to give their input and their thoughts on the needs in the City of Johnstown and how the CDBG and HOME funds should be spent to benefit low- and moderate-income persons. This provided the residents, agencies and organizations with the opportunity to discuss the City's CDBG and HOME Programs and to provide suggestions for future CDBG and HOME Programs priorities and activities.

The FY 2019 Annual Action Plan was on public display beginning Monday, May 13, 2019 through Tuesday, June 11, 2019 at the following locations in the City and on the City's website (<http://www.cityofjohnstownpa.net/>):

- **City Hall** – 401 Main Street, Johnstown, PA 15901
- **Cambria County Public Library** – 248 Main Street, Johnstown, PA 15901
- **The Johnstown Housing Authority** – 501 Chestnut Street, Johnstown, PA 15906

The following schedule was used in the preparation of the FY 2019 Annual Action Plan:

- **Publish First Public Hearing in the Newspaper** – Wednesday, January 23, 2019
- **First Public Hearing** – Tuesday, February 5, 2019 at 5:00 PM
- **Publish Second Public Hearing Notice and that Annual Action Plan is on Display** – Friday, May 10, 2019
- **FY 2019 Annual Action Plan goes on Display** – Monday, May 13, 2019
- **Second Public Hearing** – Thursday, May 30, 2019 at 5:30 PM
- **End of FY 2019 Annual Action Plan on Display** – Tuesday, June 11, 2019
- **City Council Adoption of the FY 2019 Annual Action Plan** – Wednesday, June 12, 2019

- **FY 2019 Annual Action Plan submitted to HUD Pittsburgh Office** – On or before June 14, 2019
- **Program Year Begins** – January 1, 2019

**CARES Act Substantial Amendment:**

The City of Johnstown placed the FY 2019 Annual Action Plan - Substantial Amendment on its website for public display from Monday, May 18, 2020 through Wednesday, May 27, 2020. The City held a virtual Public Hearing on the Substantial Amendment on Wednesday, May 27, 2020 at 12:00 PM.

The virtual public hearing was helped through <https://bluejeans.com>. Participants could participate either through the website or through the call in number. The purpose of the Public Hearing was to present the Substantial Amendment to the residents for the FY 2019 CDBG funds and the FY 2020 CDBG-CV funds.

**Substantial Amendment # 2:**

The City of Johnstown placed the Substantial Amendment on public display from Monday, September 14, 2020 through Tuesday, October 13, 2020. The City held a virtual Public Hearing on the Substantial Amendment on Friday, September 25, 2020 at 12:00 PM.

The virtual public hearing was helped through <https://bluejeans.com>. Participants could participate either through the website or through the call in number. The purpose of the Public Hearing was to present the Substantial Amendment to the residents for the FY 2014, 2015, 2018, and FY 2019 CDBG funds.

**Substantial Amendment # 3:**

The City of Johnstown placed the Substantial Amendment on public display from Monday, March 1, 2021 through Tuesday, March 9, 2021. The City held a virtual Public Hearing on the Substantial Amendment on Tuesday, March 9, 2021 at 12:00 PM.

The virtual public hearing was helped through <https://bluejeans.com>. Participants could participate either through the website or through the call in number. The purpose of the Public Hearing was to present the Substantial Amendment to the residents for the FY 2019 CDBG funds.

**Substantial Amendment # 4:**

The City of Johnstown placed the Substantial Amendment on public display from Thursday, November 4, 2021 through Friday, December 3, 2021. The City held an in-person Public Hearing on the Substantial Amendment on Thursday, November 18, 2021 at 12:30 p.m. The purpose of

the Public Hearing was to present the Substantial Amendment to the residents for the FY 2019 CDBG and CDBG-CV funds.

**Substantial Amendment # 5:**

The City of Johnstown placed the Substantial Amendment on public display from Monday, July 14, 2025 through Tuesday, August 12, 2025. The City held an in-person Public Hearing on the Substantial Amendment on Thursday, July 31, 2025 at 5:00 p.m. The purpose of the Public Hearing was to present the Substantial Amendment to the residents for the FY 2019 CDBG-CV funds.

**Substantial Amendment # 6:**

The City of Johnstown placed the Substantial Amendment on public display from Monday, April 13, 2026 through Tuesday, May 12, 2026. The City held an in-person Public Hearing on the Substantial Amendment on Thursday, May 7, 2026 at 5:30 p.m. The purpose of the Public Hearing was to present the Substantial Amendment to the residents for the FY 2019 HOME funds.

**5. Summary of public comments**

***This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.***

The City of Johnstown held its First Public Hearing on Tuesday, February 5, 2019 at 5:00 PM. No comments were received at the first public hearing. Mr. Jonathan Rosenthal, Department of Community and Economic Development Director, opened the Public Hearing, introduced the City's consultants from Urban Design Ventures. Urban Design Ventures staff went over the schedule, overview of the Annual Action Plan process, eligible and ineligible projects, and then prior year performances. Then opened the public hearing for comments. Once no comments were received, the meeting was closed.

The FY 2019 Annual Action Plan was placed on public display from Monday, May 13, 2019 through Tuesday, June 11, 2019. A Second Public Hearing was scheduled on Thursday, May 30, 2019 at the Anthony Truscello City Council Chambers. Ms. Katherine Purelli-Webb, Community Development Fiscal Officer, opened the Public Hearing, read the agenda, and then opened the public hearing for comments. The attendees asked a few questions about the FY 2019 projects and a discussion occurred about the use of the CDBG funds. The meeting was then closed after no further comments were received.

The Citizen Participation section of the Annual Action Plan includes the newspaper notices, sign-in sheets, meeting agendas, and the summary minutes from both of the public hearings.

**CARES Act Substantial Amendment:**

At the Public Hearing, the City did not receive any comments on the Substantial Amendment.

**Substantial Amendment # 2:**

At the Public Hearing, the City did not receive any comments on the Substantial Amendment.

**Substantial Amendment # 3:**

At the Public Hearing, the City did not receive any comments on the Substantial Amendment.

**Substantial Amendment # 4:**

At the Public Hearing, the City did not receive any comments on the Substantial Amendment.

**Substantial Amendment # 5:**

At the Public Hearing, the City did not receive any comments on the Substantial Amendment.

**6. Summary of comments or views not accepted and the reasons for not accepting them**

All of the comments were accepted and the requests for funding were incorporated into the FY 2019 CDBG and HOME Programs.

**CARES Act Substantial Amendment:**

All of the comments were accepted and the requests for funding were incorporated into the substantial amendment.

**Substantial Amendment # 2:**

All comments and suggestions that were received to date have been accepted and incorporated into the planning document.

**Substantial Amendment # 3:**

All comments and suggestions that were received to date have been accepted and incorporated into the planning document.

**Substantial Amendment # 4:**

All comments and suggestions that were received to date have been accepted and incorporated into the planning document.

**Substantial Amendment # 5:**

All comments and suggestions that were received to date have been accepted and incorporated into the planning document.

**7. Summary**

The FY 2019 Annual Action Plan for the City of Johnstown includes the City's CDBG and HOME Programs and outlines which activities the City will undertake during the program year beginning January 1, 2019 and ending December 31, 2019. This is the City's final year of the FY 2015-2019 Five-Year Consolidated Plan.

During the FY 2019 Program Year, the City of Johnstown, Pennsylvania will receive the following Federal financial resources:

• FY 2019 CDBG Funds	\$ 1,249,470.00
• CDBG Program Income	\$ 60,000.00*
• FY 2019 HOME Funds	\$ 220,686.00
• HOME Program Income	\$ 0.00
• <b>Total:</b>	<b>\$ 1,530,156.00</b>

*\*Note: The CDBG receives Program Income from its loan programs. Loan repayments are deposited back into a revolving loan account from which they were allocated.*

During the FY 2019 CDBG and HOME Program Year, the City of Johnstown proposes to address the following priority need categories and goals/strategies from the FY 2015-2019 Five Year Consolidated Plan:

- HS-1 Housing Rehabilitation
- HS-2 Housing Construction/Rehabilitation
- HS-3 Fair Housing
- HS-4 Homeownership
- CD-1 Community Facilities
- CD-2 Infrastructure
- CD-3 Public Services
- CD-5 Clearance
- ED-1 Employment
- ED-2 Financial Assistance
- AM-1 Overall Coordination

There was one (1) needs hearing held on Tuesday, February 5, 2019 and another public hearing was held to obtain public comments on the “draft plan”. The “draft plan” was on public display

for a period of 30 days. All comments that were received are included in the Exhibits Section - Citizen Participation. In addition, the City had received applications requesting CDBG and HOME funds. Applications were due to the City by 4:00 PM on Friday, February 15, 2019. These applications were reviewed and considered for funding. Through the citizen participation process, the City uses resident input to develop how the plan will best serve the needs of the low- and moderate-income population and to reach its goals of the Five Year Consolidated Plan.

The first needs public hearing was held on Thursday, February 5, 2019 at 5:00 PM prevailing time, in the Anthony Truscello City Council Chambers. The advertisement was published on Wednesday, January 23, 2019 in the "The Tribune-Democrat." This ad also informed the public about the availability of CDBG and HOME funding applications and the due date. The information for eligibility for the CDBG and HOME programs was found in the RFPs that were provided to non-profits and other public and private agencies for request for funding.

The "draft" FY 2019 Annual Action Plan was on public display beginning Monday, May 13, 2019 through Tuesday, June 11, 2019 at the following locations in the City and on the City's website (<http://www.cityofjohnstownpa.net/>):

- **City Hall** - 401 Main Street, Johnstown, PA 15901
- **Cambria County Public Library** - 248 Main Street, Johnstown, PA 15901
- **The Johnstown Housing Authority** - 501 Chestnut Street, Johnstown, PA 15906

Another ad was published in the "Tribune Democrat" on Friday, May 10, 2019 to inform the public that the "draft plan" was on public display, and that a second public hearing would be held to obtain public comments on the "draft plan" on Thursday, May 30, 2019 at 5:30 PM, prevailing time, in the Anthony Truscello City Council Chambers.

Both newspaper ads and public hearings targeted outreach to the following City residents: minorities; persons with disabilities; non-targeted/broad community; residents of public and assisted housing; and agencies/organizations. In addition, the newspaper ads were posted at the Housing Authority Communities and at their Administration Office to reach residents of public and assisted housing.

Upon completion of the 30-day comment period, the City of Johnstown submitted the FY 2019 Annual Action Plan to the U.S. Department of Housing and Urban Development Pittsburgh Office on or before Friday, June 14, 2019.

#### **CARES Act Substantial Amendment:**

The City of Johnstown is amending its FY 2019 Annual Action Plan to access the CARES Act funds. The City will receive \$759,641 in Community Development Block Grant - Coronavirus (CDBG-CV)

funds. The City of Johnstown amended its FY 2019 Annual Action Plan by adding the following projects/activities for the CARES Act funds:

**FY 2019 CDBG Amended Budget**

- **Owner Occupied Housing Rehabilitation: \$30,000.00**
- **First Time Homebuyer Rehabilitation Assistance: \$52,297.00**
- **First Time Homebuyer Closing Cost Assistance: \$27,000.00**
- **Emergency Rehabilitation: \$15,000.00**
- **Catholic Charities: \$15,000.00**
- **YMCA – City of Johnstown Memberships: \$15,000.00**
- **Learning Lamp – Afterschool Outreach Program: \$7,500.00**
- **Learning Lamp – Backpack Project: \$7,500.00**
- **Rehabilitation/Delivery Costs: \$150,000.00**
- **Fair Housing: \$10,000.00**
- **Demolition/Clearance: \$250,595.00**
- **Sewer Lateral Line Replacement: \$50,000.00**
- **Economic Development Assistance: \$59,684.00**
- **CDBG Administration: \$189,894.00**
- **Planning: \$60,000.00**
- **Economic Development Rehabilitation Program: \$44,641.00**
- **Small Business Relief Program: \$265,359.00**
- **Total FY 2019 CDBG Funds for Project Activities: \$1,249,470.00**

**FY 2020 CDBG-CV Budget -**

- **Administration - \$25,000.00**
- **Small Business Relief Program - \$734,641.00**
- **Total FY 2019 CDBG Funds for Project Activities: \$759,641.00**

To expedite the disbursement of the City's FY 2020 CDBG-CV funds, via 24 CFR 5.110, the CARES Act authorizes HUD to grant waivers to the public notice, public comment, and citizen participation plan requirements found in 24 CFR 91.105I(2) and (k), 24 CFR 91.115I(2) and (i) and 24 CFR 91.401. In accordance with the City of Johnstown's Citizen Participation Plan and HUD's regulatory requirement waivers (which reduce the minimum 30-day public comment period to a 5-day period).

The City of Johnstown amended its Citizen Participation Plan by adding a section on Emergency Disasters to address the City's inability to hold open public hearings in person. The City amended the language to allow virtual public hearings through conference calls or an online video conference call platform as long as the public is able to provide public comments during the virtual public hearing. The City is not able to place its documents on public display because of the coronavirus distancing order by the Governor of the Commonwealth of Pennsylvania. Instead the City attached the plans to the City's website (<http://cityofjohnstownpa.net>) and the City will email copies of the plans to any person who will request a copy of the plans via an email request. The final amendment to the Citizen Participation Plan was the City will hold City Council Meetings through an on-line virtual City Council meeting, since the City is not able to hold in person Council meetings.

A copy of the Substantial Amendment was on public display for viewing on the City's website for a period of 5 days beginning on Monday, May 18, 2020 and ending on Wednesday, May 27, 2020 at the following web address: <http://cityofjohnstownpa.net>.

The Substantial Amendment was reviewed and adopted at a special City Council's meeting on Thursday, May 28, 2020 virtual meeting at 12:00 p.m. live on <https://bluejeans.com/902860612>. The FY 2019 Action Plan – Substantial Amendment was re-submitted in IDIS to HUD after it was approved by City Council.

#### **Substantial Amendment # 2:**

City Council approved the Substantial Amendment on Wednesday, October 14, 2020 and the FY 2019 Annual Action Plan was re-submitted to HUD.

- **CD-14-07 Rental Rehabilitation** - delete this project/activity in its entirety and reallocate a total of \$15,632.67 to a new project/activity.
- **FY 2015 Unobligated funds** - reallocate \$50,000 to a new project/activity budget.
- **CD-18-02 First Time Homebuyer Rehabilitation Assistance** - reduce this project/activity budget by \$170,000 for a new project/activity budget of \$14,797.
- **CD-18-03 First Time Homebuyer Closing Cost Assistance** - reduce this project/activity budget by \$15,000 for a new project/activity budget of \$12,000.
- **CD-18-05 Code Enforcement** - reduce this project/activity budget by \$44,112,35 for a new project/activity budget of \$100,484.40.
- **CD-19-07 YMCA – City of Johnstown Membership** - reduce this project/activity budget by \$10,209.37 for a new project/activity budget of \$4,790.63.
- **CD-19-20 Economic Development Rehabilitation Program** - increase this project/activity budget by \$250,000 for a new project/activity budget of \$294,641.
- **CD-19-22 Commercial/Industrial Loan Program** - create a new activity under economic development to be used for acquisition, construction, or rehabilitation of

commercial/industrial buildings to be carried out by public and/or private non-profit organizations. This will be funded from FY 2019 and prior year CDBG funds in the amount of \$54,954.39.

The City of Johnstown amended its Citizen Participation Plan by adding a section on Emergency Disasters to address the City's inability to hold open public hearings in person. The City amended the language to allow virtual public hearings through conference calls or an online video conference call platform as long as the public is able to provide public comments during the virtual public hearing. The City is not able to place its documents on public display because of the coronavirus distancing order by the Governor of the Commonwealth of Pennsylvania. Instead the City attached the plans to the City's website (<http://cityofjohnstownpa.net>) and the City will email copies of the plans to any person who will request a copy of the plans via an email request. The final amendment to the Citizen Participation Plan was the City will hold City Council Meetings through an on-line virtual City Council meeting, since the City is not able to hold in person Council meetings.

Copies of the Substantial Amendment were on public display for viewing by the public for a period of 30 days beginning on Monday, September 14, 2020 and ending on Tuesday, October 13, 2020 at City of Johnstown's website <http://cityofjohnstownpa.net>.

### **Substantial Amendment # 3:**

City Council approved the Substantial Amendment on Wednesday, March 10, 2021 and the FY 2019 Annual Action Plan was re-submitted to HUD.

- **CDBG-CV-20-02 Small Business Relief Program** - increase this project/activity budget by \$149,428 for a new project/activity budget of \$884,069.

The City of Johnstown amended its Citizen Participation Plan by adding a section on Emergency Disasters to address the City's inability to hold open public hearings in person. The City amended the language to allow virtual public hearings through conference calls or an online video conference call platform as long as the public is able to provide public comments during the virtual public hearing. The City is not able to place its documents on public display because of the coronavirus distancing order by the Governor of the Commonwealth of Pennsylvania. Instead the City attached the plans to the City's website (<http://cityofjohnstownpa.net>) and the City will email copies of the plans to any person who will request a copy of the plans via an email request. The final amendment to the Citizen Participation Plan was the City will hold City Council Meetings through an on-line virtual City Council meeting, since the City is not able to hold in person Council meetings.

Copies of the Substantial Amendment were on public display for viewing by the public for a period of at least 5 days beginning on Monday, March 1, 2021 and ending on Tuesday, March 9, 2021 at the City of Johnstown's website (<http://cityofjohnstownpa.net>).

**Substantial Amendment # 4:**

City Council approved the Substantial Amendment on Wednesday, December 8, 2021 and the FY 2019 Annual Action Plan was re-submitted to HUD.

- **CD-19-23 CV-Small Business Relief Program** - Reduce this project/activity budget by \$144,699.00 for a new project/activity budget of \$739,370.00.
- **CD-19-25 CV-Employee Retention/Incentive Program** - create a new project/activity under economic development to be used to fund the Employee Retention/Incentive Program. This will be funded from FY 2019 CDBG-CV funds in the amount of \$144,699.00.
- **CD-19-24 Commercial/Industrial Loan Program** - delete this project/activity in its entirety and reallocate a total of \$54,924.39 to a new project/activity.
- **CD-19-26 Non-Profit Capital Improvement Assistance** - create a new project/activity under Neighborhood Revitalization to be used to fund the Non-Profit Capital Improvement Assistance Program. This will be funded from FY 2019 CDBG funds in the amount of \$54,924.39.

Copies of the Substantial Amendment were on public display for viewing by the public for a period of 30 days beginning on Thursday, November 4, 2021 and ending Friday, December 3, 2021 at City of Johnstown's website <http://cityofjohnstownpa.net>.

**Substantial Amendment # 5:**

City Council approved the Substantial Amendment on Wednesday, August 13, 2025 and the FY 2019 Annual Action Plan was re-submitted to HUD.

- **CDBG-CV-20-01 Administration** - increase this project/activity budget by \$10,000 for a new project/activity budget of \$35,000.
- **CDBG-CV-20-02 Small Business Relief Program** - decrease this project/activity budget by \$144,778.63 for a new project/activity budget of \$739,290.37.
- **CDBG-CV-20-03 Flood City Youth Fitness Academy - Outdoor Recreation Improvements** - Create a new project/activity with a budget line-item of \$75,000 in CDBG-CV funds. The CDBG-CV funds will be used to demolish a house on 237-239 Union Street to be redeveloped into outdoor playground space for the youth at Flood City Youth Fitness Academy. This includes the installation of playground equipment, swings, fencing, basketball court, green space, professional fees, etc.
- **CDBG-CV-20-04 Park Improvements** - Create a new project/activity with a budget line-item of \$59,778.63 in CDBG-CV funds. The CDBG-CV funds will be used to rehab or develop additional outdoor space in low- and moderate-income areas of the City of Johnstown. Funds could be used to pay for the following items: demolish vacant abandoned structures, professional fees, playground equipment, swings, fencing, green space, benches, trash cans, etc.

Copies of the Substantial Amendment were on public display for viewing by the public for a period of 30 days beginning on Monday, July 14, 2025 and ending on Tuesday, August 12, 2025 at City of Johnstown's website <http://cityofjohnstownpa.net> and the following locations:

- **City Hall** - 401 Main Street, Room 200, Johnstown, PA 15901
- **Cambria County Public Library** - 248 Main Street, Johnstown, PA 15901
- **Johnstown Housing Authority** - 501 Chestnut Street, Johnstown, PA 15906

#### **Substantial Amendment # 6:**

City Council approved the Substantial Amendment on Wednesday, May 13, 2026 and the FY 2019 Annual Action Plan was re-submitted to HUD.

- **HOME-19-17 Owner-Occupied Housing Rehabilitation** - Delete this project/activity in its entirety and reallocate a total of \$165,515 in HOME funds to a new project/activity.
- **HOME-19-19 CHDO Set-Aside** - Delete this project/activity in its entirety and reallocate a total of \$33,103 in HOME funds to a new project/activity.
- **HOME-19-27 Acquisition, Rehabilitation, and Resale** - Create a new project/activity with a budget amount of \$198,618 to provide HOME funding for the acquisition, rehabilitation, and resale of single-family housing units located within the City of Johnstown for low- and moderate-income residents.

Copies of the Substantial Amendment were on public display for viewing by the public for a period of 30 days beginning on Monday, April 13, 2026 and ending on Tuesday, May 12, 2026 at City of Johnstown's website <http://johnstownpa.gov> and the following locations:

- **City Hall** - 401 Main Street, Room 200, Johnstown, PA 15901
- **Cambria County Public Library** - 248 Main Street, Johnstown, PA 15901
- **Johnstown Housing Authority** - 501 Chestnut Street, Johnstown, PA 15906

**PR-05 Lead & Responsible Agencies – 91.200(b)**

**1. Agency/entity responsible for preparing/administering the Consolidated Plan**

*Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.*

Agency Role	Name	Department/Agency
Lead Agency	City of Johnstown	Department of Community and Economic Development
CDBG Administrator	City of Johnstown	Department of Community and Economic Development
HOME Administrator	City of Johnstown	Department of Community and Economic Development

**Table 2 – Responsible Agencies**

**Narrative (optional)**

The City of Johnstown’s Department of Community and Economic Development is the administrating agency for the CDBG and HOME programs. The Department of Community and Economic Development (DCED) has eight (8) full-time staff members and a planning consulting firm to help assist with the oversight and compliance with the CDBG and housing programs. The Department of Community and Economic Development prepares the Five Year Consolidated Plan, Annual Action Plans, Environmental Review Records (ERR’s), the Consolidated Annual Performance and Evaluation Reports (CAPER), monitoring, pay requests, contracting, and oversight of the programs on a day to day basis.

**Consolidated Plan Public Contact Information**

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 Community Development Fiscal Officer  
 City of Johnstown  
 401 Main Street  
 Johnstown, PA 15901  
 (P) 814.533.2017  
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 (E) [kpurelliwebb@cojtwon.com](mailto:kpurelliwebb@cojtwon.com)  
<http://www.cityofjohnstownpa.net>

## **AP-10 Consultation – 91.100, 91.200(b), 91.215(l)**

### **1. Introduction**

While preparing the FY 2019 Annual Action Plan, the City of Johnstown consulted with the Johnstown Housing Authority, social services agencies, housing providers, and members of the Eastern Pennsylvania CoC's South Central Regional Homeless Advisory Board (RHAB), which includes nine (9) counties in South Central Pennsylvania, including Cambria County.

### **Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))**

The City of Johnstown works with the following agencies to enhance coordination:

- **City of Johnstown, Department of Community and Economic Development (DCED)** - oversees the CDBG and HOME programs.
- **Johnstown Housing Authority** - oversees the Section 8 Housing Choice Voucher Program, improvements to public housing communities, and the development of scattered site affordable housing.
- **Social Services Agencies** - provides services to address the needs of low- and moderate-income persons.
- **Housing Providers** - rehabilitates and develops affordable housing for low- and moderate-income families and individuals.
- **Eastern Pennsylvania CoC - South Central RHAB** - oversees the Continuum of Care Network for Central Pennsylvania for the following counties: Adams, Bedford, Blair, Cambria, Centre, Franklin, Fulton, Huntingdon, Somerset.

A part of the CDBG and HOME application planning process, local agencies, and organizations were invited to submit proposals for CDBG and HOME funds for eligible activities. These groups participate in the planning process by attending the public hearings, consultation via phone or email, and submission of funding applications.

### **Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

The City of Johnstown is part of the Eastern PA CoC, South Central Regional Homeless Advisory Board (RHAB), which oversees the Continuum of Care Network for Central Pennsylvania for nine (9) counties. Cambria County agencies in the CoC, which serve the City of Johnstown, include the Cambria County Redevelopment Authority, Northern Cambria Community Development

Corporation, the Community Action Partnership of Cambria County, Catholic Charities, Salvation Army, Southwestern Pennsylvania Legal Services, and the Women's Help Center.

CoC standing committees, membership, and functions are defined in the Governance Charter. Committee members are recruited by the Board or by the Committee and are drawn from the CoC and community-at-large to provide needed expertise. Key to meeting the goals of Opening Doors, which is the nation's first comprehensive federal strategy to prevent and end homelessness, include: 1) Data Management, Collection, and Outcomes Committee, which develops and maintains a system for tracking CoC performance outcomes and progress in meeting goals of Opening Doors; 2) a Funding Committee, which develops ranking criteria; reviews and ranks projects; and determines a reallocation strategy to best meet the Opening Doors goals; and 3) an Ad Hoc Coordinated Entry Committee, which works with a consultant to oversee Coordinated Entry planning and provides tools for the CoC to meet Opening Doors goals.

The CoC solicits and considers a full range of opinions through the five (5) Regional Homeless Advisory Board (RHABs) monthly meetings and semi-annual full CoC meetings. Both forums provide opportunities for knowledgeable persons to provide input and assistance in ending homelessness. The RHAB Co-Chairs represent multiple interest groups including: CDBG Jurisdictions, Public Housing Authorities, domestic violence service providers, Veterans, youth service providers, Community Action Partnerships (CAP), homeless service providers, and faith-based organizations.

The Eastern PA CoC intends to release RFPs for Rapid Rehousing and Permanent Supportive Housing projects once HUD releases their 2019 NOFA application. In addition, HUD has added the category of Joint Transitional Rapid Rehousing that combines elements of both Rapid Rehousing and Permanent Supportive Housing. The CoC will also accept applications for Joint Transitional Rapid Rehousing. The CoC set "threshold" requirements for all new projects, including: Housing First priority; providing assistance with Mainstream Benefits; experience with the population proposed to be served; cost-effective; and client-centered/culturally competent services. Projects prioritized included those proposed in communities where significant TH resources were reallocated, and those targeting one or more "Opening Doors" populations. Four (4) new projects that were submitted in FY19 were not previous CoC-grantees.

The CoC collaborated with twelve (12) of thirteen (13) Consolidated Plan Jurisdictions. Pennsylvania's Department of Community and Economic Development (PA-DCED), the Collaborative Applicant, covers thirty (30) of forty-two (42) CoC Preliminary Pro Rata Need (PPRN) Geographies. PA-DCED uses web-based forums for annual meetings with Regional Housing Advisory Committees (RHACs). The RHACs include state grantees, housing officials, developers, nonprofits, CoC Chairs and PA-DCED staff. As part of the citizen participation process, members of the CoC receive notice of public meetings, documents available for review, and citizen comment periods. The County and City Consolidated Plan Jurisdictions follow the Consolidated Plan guidelines for consultation, including interviews, surveys and focus groups with stakeholders that are knowledgeable about homelessness in their communities.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

The South Central Regional Homeless Advisory Board (RHAB) comprises a diverse set of representative stakeholders throughout the region, including many social service and governmental organizations. The RHAB identifies regional and local homeless issues; coordinates regional planning; identifies regional housing gaps and needs, strategies, and priorities; provides input for Supportive Services for Veterans Families (SVF) and Emergency Solutions Grants (ESG) applications; participates in completion of the CoC application; monitors Homeless Management Information Systems (HMIS) participation and implementation; and coordinates the Point in Time (PIT) count and AHAR.

Most ESG funding for the Eastern PA CoC is allocated by PA-DCED. The CoC participated in developing priorities, target populations, outcome measures, and evaluation processes for ESG, including prioritizing Rapid Rehousing. They also had input on the development of the scoring tool used to select ESG proposals for funding. Each year, they provide input on applicants, including: CoC participation, coordination with other providers, and capacity. PA-DCED, as the Collaborative Applicant and HMIS Lead, has access to Point in Time Count (PITC) and Homeless Management Information System (HMIS) data. Coordination between the CoC and ESG funding will be furthered through CoC/ESG strategic planning.

Other than CoC, ESG, Housing Choice Voucher Programs and Public Housing, there are other subsidized or low-income housing opportunities that exist within the CoC that target persons experiencing homelessness. Multiple funding sources are being used in the Eastern PA CoC to provide affordable housing for persons experiencing homelessness including: State Pennsylvania Housing Affordability and Rehabilitation Enhancement Fund (PHARE) funds through the Pennsylvania Housing Trust Fund, Low Income Housing Tax Credit (LIHTC), Federal Home Loan Bank Affordable Housing Program (AHP), Section 811 Rental Assistance, and additional resources planned through the PA Department of Human Services Five Year Housing Plan targeting homeless, which includes expanding affordable housing and housing services funded through Medicaid.

Recipients of ESG in Cambria County include the Cambria County Redevelopment Authority, Community Action Partnership of Cambria County, Catholic Charities of Cambria County, and the Women's Help Center. The Cambria County Redevelopment Authority administers the ESG Grant for Cambria County.

Throughout different times of the year, the CoC and the HMIS lead work together to assess data quality throughout the CoC. This includes working on Annual Homeless Assessment Report (AHAR) submission, the PIT count, project review/ranking, and working with individual programs while completing their Annual Performance Reports (APRs). Participation among Emergency Shelter (ES) providers in HMIS remains the most significant challenge. This is most significantly

related to the lack of participation among non-HUD funded volunteer/faith-based ES, as well as the lack of participation among providers of seasonal shelters and hotel/motel vouchers. According to the Eastern PA CoC, the largest overall barrier to HMIS-participation remains non-HUD funded volunteer and faith-based operated projects and VA-funded projects, such as VASH. Additional outreach to volunteer and faith-based organizations will occur through the implementation of coordinated entry. Increased engagement and education among these groups should lead to increased HMIS participation. The CoC will work with Veterans to improve participation among VA-funded projects. In regards to VASH, the CoC built a new bed/voucher-based process within the CoC’s HMIS and will begin piloting this enhancement with Public Housing Authorities.

**2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction’s consultations with housing, social service agencies and other entities**

1.	<b>Agency/Group/Organization</b>	<b>Johnstown Housing Authority</b>
	<b>Agency/Group/Organization Type</b>	Housing PHA Other government - Local
	<b>What section of the Plan was addressed by Consultation?</b>	Public Housing Needs Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Johnstown Housing Authority was contacted to determine the housing needs of its very low-income clients. The City reviewed its program and funded activities that met the goals and strategies as outlined in the City's Five Year Consolidated Plan to address these housing needs.
2.	<b>Agency/Group/Organization</b>	<b>Eastern PA CoC - Regional Homeless Advisory Board (South Central-RHAB)</b>
	<b>Agency/Group/Organization Type</b>	Services-homeless Regional organization Publicly Funded Institution/System of Care
	<b>What section of the Plan was addressed by Consultation?</b>	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy

	<p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>The Eastern PA CoC South Central-RHAB was contacted and presented the homeless needs in the region including consultation with health service agencies, publicly funded institutions that may discharge persons into homelessness, such as health-care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions. The CoC also provided the Point In Time Survey results as well as the 2018 CoC funding amounts.</p>
<p>3.</p>	<p>Agency/Group/Organization</p>	<p><b>Catholic Charities</b></p>
	<p>Agency/Group/Organization Type</p>	<p>Services-homeless</p>
	<p>What section of the Plan was addressed by Consultation?</p>	<p>Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy</p>
	<p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>Catholic Charities was contacted and presented the homeless needs in the City and the region. The City reviewed the CDBG funding application and funded the activity because it met the goals and strategies as outlined in the Five Year Consolidated Plan.</p>
<p>4.</p>	<p>Agency/Group/Organization</p>	<p><b>Southwestern Pennsylvania Legal Services, Inc.</b></p>
	<p>Agency/Group/Organization Type</p>	<p>Housing Services-Education Service-Fair Housing Regional organization</p>
	<p>What section of the Plan was addressed by Consultation?</p>	<p>Housing Need Assessment Non-Homeless Special Needs</p>
	<p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>Southwestern Pennsylvania Legal Services was contacted to determine the Fair Housing needs of the City. The City reviewed the CDBG funding application and funded the activity because it met the goals and strategies as outlined in the Five Year Consolidated Plan.</p>

5.	Agency/Group/Organization	<b>Cambria County Redevelopment Authority</b>
	Agency/Group/Organization Type	Housing Services-homeless Planning organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Cambria County Redevelopment Authority was contacted to determine the homeless, housing and community development needs of residents of the City of Johnstown.
6.	Agency/Group/Organization	<b>Johnstown Redevelopment Authority</b>
	Agency/Group/Organization Type	Housing Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City of Johnstown Redevelopment Authority was contacted to determine the housing and community development needs of residents of the City of Johnstown.
7.	Agency/Group/Organization	<b>Northern Cambria County Development Corporation (NCCDC)</b>
	Agency/Group/Organization Type	Housing Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	NCCDC was contacted to determine housing needs in the City of Johnstown.

8.	Agency/Group/Organization	<b>Buckeye Community Hope Foundation</b>
	Agency/Group/Organization Type	Housing Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Buckeye Community Hope Foundation was contacted to determine housing needs in the City of Johnstown.
9.	Agency/Group/Organization	<b>Greater Johnstown Community YMCA</b>
	Agency/Group/Organization Type	Services-Children Public Institutions
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Greater Johnstown Community YMCA was contacted to determine housing and community development priorities in the City of Johnstown. The YMCA submitted one (1) funding application. The City reviewed the CDBG funding application, and funded the public service activity because it met the goals and strategies as outlined in the Five Year Consolidated Plan.
10.	Agency/Group/Organization	<b>The Learning Lamp</b>
	Agency/Group/Organization Type	Services-Children
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Learning Lamp was contacted to determine community development priorities in the City of Johnstown. The Learning Lamp submitted one (1) funding application. The City reviewed the CDBG funding application and funded the public service activity because it met the goals and strategies outlined in the Five Year Consolidated Plan.
11.	Agency/Group/Organization	<b>Community Foundation for the Alleghenies</b>
	Agency/Group/Organization Type	Services-Children
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Community Foundation for the Alleghenies was contacted to determine community development priorities in the City of Johnstown. The Learning Lamp submitted one (1) funding application. The City reviewed the CDBG funding application and funded the public service activity because it met the goals and strategies outlined in the Five Year Consolidated Plan.
12.	Agency/Group/Organization	<b>Pennsylvania Department of Health</b>
	Agency/Group/Organization Type	Services – Health Health Agency Other government - State
	What section of the Plan was addressed by Consultation?	Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City consulted the 2017 Childhood Lead Surveillance Annual Report released by the Pennsylvania Department of Health. The data identified in the Report is incorporated in the Annual Action Plan.
13.	Agency/Group/Organization	<b>City of Johnstown</b>
	Agency/Group/Organization Type	Housing Other government - Local Planning organization Business Leaders Civic Leaders Business and Civic Leaders Grantee Department
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	City of Johnstown Community and Economic Development Department discussed with the Department Heads the needs for the City.

**Table 3 – Agencies, groups, organizations who participated**

**Identify any Agency Types not consulted and provide rationale for not consulting**

All known agency types were consulted and contacted during the planning process.

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
<b>Continuum of Care</b>	Eastern Pennsylvania South Central Regional Homeless Advisory Board (Central-RHAB)	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
<b>PHA Five Year Plan and Annual Plan</b>	Johnstown Housing Authority	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
<b>City of Johnstown Comprehensive Plan</b>	City of Johnstown	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
<b>Cambria County Comprehensive Plan</b>	Cambria County	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
<b>City of Johnstown Master Plan, iCity</b>	City of Johnstown	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
<b>Sixth Amended Recovery Plan</b>	City of Johnstown	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
<b>Revitalization Strategy for the City of Johnstown</b>	City of Johnstown	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
<b>Johnstown 20/20: Report and Recommendations</b>	City of Johnstown	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
<b>2017 Childhood Lead Surveillance Annual Report</b>	PA Department of Health	The data is incorporated in the Five Year Consolidated Plan and the Annual Action Plans.

**Table 4 – Other local / regional / federal planning efforts**

**Narrative (optional)**

The City of Johnstown has consulted and coordinated with various agencies and organizations city-wide, county-wide, and Commonwealth-wide. A culmination of these efforts has resulted in the development of the City's FY 2019 Annual Action Plan.

The Johnstown Department of Community and Economic Development is the administrating agency for the CDBG and HOME programs. Close coordination is maintained with other City departments such as the Public Works and Recreation, Administration, Police and Fire Departments, as well as County departments such as the Cambria County Redevelopment Authority, Johnstown Housing Authority, Greater Johnstown/Cambria County Chamber of Commerce, Johnstown Area Regional Industries (JARI), Johnstown Redevelopment Authority, the Eastern PA Continuum of Care, and Cambria County Behavioral Health/Intellectual Disabilities Programs. Coordination with various non-profit organizations, such as Cambria County Redevelopment Authority, the Community Action Partnership of Cambria County, Buckeye Community Hope Foundation, Catholic Charities, World Changers, Salvation Army, Southwestern Pennsylvania Legal Services, and the Women's Help Center helped aid the planning process. The City works closely with the Cambria County Commissioners and County staff to address projects and activities that extend beyond the City limits. The City and the County agencies have a good working relationship.

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**AP-12 Participation – 91.105, 91.200(c)****1. Summary of citizen participation process/Efforts made to broaden citizen participation*****Summarize citizen participation process and how it impacted goal-setting***

The FY 2019 Annual Action Plan has many components which include citizen participation. There was one (1) needs hearings held and another public hearing to obtain public comments on the “draft plan” which was on public display. All these comments are included in the Exhibits Section - Citizen Participation. In addition, the City had CDBG and HOME funding request applications. These applications were reviewed and considered for funding. Through the citizen participation process, the City uses resident input to develop how the plan will serve the low- and moderate-income population needs and to reach its goals of the Five Year Consolidated Plan.

**CARES Act Substantial Amendment:**

The City put the “draft” FY 2019 Annual Action Plan – Substantial Amendment on public display on the City’s website: <http://cityofjohnstownpa.net>.

The display period started on Monday, May 18, 2020 through Wednesday, May 27, 2020 for at least a 5-day display period. A virtual public hearing was held on Wednesday, May 27, 2020 at 12:00 P.M. to discuss the proposed CARES Act activities and solicit resident comments on the substantial amendment. Upon completion of the public comment period, the City of Johnstown submitted the FY 2019 Annual Action Plan – Substantial Amendment to the U.S. Department of Housing and Urban Development Pittsburgh Office on or before Friday, May 29, 2020.

In order to broaden citizen participation, the City placed the Draft FY 2019 Annual Action Plan – Substantial Amendment on its website to solicit public comments.

**Substantial Amendment # 2:**

The City put the “draft” FY 2019 Annual Action Plan – Substantial Amendment on public display on the City’s website: <http://cityofjohnstownpa.net>.

The display period started on Monday, September 14, 2020 through Tuesday, October 13, 2020 for a 30 day public display period. A virtual public hearing was held on Friday, September 25, 2020 at 12:00 P.M. to discuss the proposed substantial amendment and solicit resident comments. Upon completion of the public comment period, the City of Johnstown submitted the FY 2019 Annual Action Plan – Substantial Amendment to the U.S. Department of Housing and Urban Development Pittsburgh Office on or before Friday, October 23, 2020.

In order to broaden citizen participation, the City placed the Draft FY 2019 Annual Action Plan – Substantial Amendment on its website to solicit public comments.

### **Substantial Amendment # 3:**

The City put the “draft” FY 2019 Annual Action Plan – Substantial Amendment on public display on the City’s website: <http://cityofjohnstownpa.net>.

The display period started on Monday, March 1, 2021 through Tuesday, March 9, 2021 for a period of at least 5 days. A virtual public hearing was held on Tuesday, March 9, 2021 at 12:00 P.M. to discuss the proposed substantial amendment and solicit resident comments. Upon completion of the public comment period, the City of Johnstown submitted the FY 2019 Annual Action Plan – Substantial Amendment to the U.S. Department of Housing and Urban Development Pittsburgh Office on or before Friday, March 12, 2021.

In order to broaden citizen participation, the City placed the Draft FY 2019 Annual Action Plan – Substantial Amendment on its website to solicit public comments.

### **Substantial Amendment # 4:**

In order to broaden citizen participation, the City placed the “draft” FY 2019 Annual Action Plan – Substantial Amendment # 4 on its website to solicit public comments; <http://cityofjohnstownpa.net>. The display period started on Thursday, November 4, 2021 through Friday, December 3, 2021 for a period of at 30 days. An in-person public hearing was held on Thursday, November 18, 2021 at 12:30 p.m. to discuss the proposed substantial amendment and solicit resident comments. Upon completion of the public comment period, the City of Johnstown submitted the FY 2019 Annual Action Plan – Substantial Amendment to the U.S. Department of Housing and Urban Development Pittsburgh Office on or before Friday, December 17, 2021.

**Substantial Amendment # 5:**

In order to broaden citizen participation, the City placed the “draft” FY 2019 Annual Action Plan – Substantial Amendment # 5 on its website to solicit public comments; <http://cityofjohnstownpa.net> and at the following locations:

- **City Hall** - 401 Main Street, Room 200, Johnstown, PA 15901
- **Cambria County Public Library** - 248 Main Street, Johnstown, PA 15901
- **Johnstown Housing Authority** - 501 Chestnut Street, Johnstown, PA 15906

The display period started on Monday, July 14, 2025 through Tuesday, August 12, 2025 for a period of at 30 days. An in-person public hearing was held on Thursday, July 31, 2025 at 5:00 p.m. to discuss the proposed substantial amendment and solicit resident comments. Upon completion of the public comment period, the City of Johnstown submitted the FY 2019 Annual Action Plan – Substantial Amendment to the U.S. Department of Housing and Urban Development Pittsburgh Office on or before Friday, August 29, 2025.

**Substantial Amendment # 6:**

In order to broaden citizen participation, the City placed the “draft” FY 2019 Annual Action Plan – Substantial Amendment # 6 on its website to solicit public comments; <https://johnstownpa.gov/> and at the following locations:

- **City Hall** - 401 Main Street, Room 200, Johnstown, PA 15901
- **Cambria County Public Library** - 248 Main Street, Johnstown, PA 15901
- **Johnstown Housing Authority** - 501 Chestnut Street, Johnstown, PA 15906

The display period started on Monday, April 13, 2026 through Tuesday, May 12, 2026 for a period of 30 days. An in-person public hearing was held on Thursday, May 7, 2026 at 5:30 p.m. to discuss the proposed substantial amendment and solicit resident comments. Upon completion of the public comment period, the City of Johnstown submitted the FY 2019 Annual Action Plan – Substantial Amendment #6 to the U.S. Department of Housing and Urban Development Pittsburgh Office on or before Wednesday, May 20, 2026.

**Citizen Participation Outreach**

#	Mode of Outreach	Target of Outreach	Summary of Response / Attendance	Summary of Comments Received	Summary of Comments Not Accepted and Reasons	URL (if applicable)
1.	Newspaper Ad # 1	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The needs public hearing notice was published on Wednesday, January 23, 2019 in the "Tribune-Democrat." A copy can be found in the Citizen Participation Section of the Annual Action Plan.	None.	None.	Not Applicable.
2.	Public Meeting # 1	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The First Public Hearing was held on Tuesday, February 5, 2019. See first public hearing minutes in the summaries and the sign-in sheets.	See first public hearing minutes in the Citizen Participation section of the Plan.	None.	Not Applicable.
3.	Funding Applications	Agencies/ Organizations	The City published a notice in the local newspaper on Wednesday, January 23, 2019 that non-profit funding applications were available for pickup at the Community and Economic Development Office. The notice advised the public that funding applications were due by 5:00 PM on Friday, February 15, 2019.	The City received four (4) funding requests of which four (4) were funded.	The City staff reviewed the funding requests, determined eligibility, and submitted their recommendations to Council for final approval.	Not Applicable.
4.	Newspaper Ad #2	Minorities Persons with disabilities	The second public hearing notice was published on Friday, May 10,	None.	None.	Not Applicable.

#	Mode of Outreach	Target of Outreach	Summary of Response / Attendance	Summary of Comments Received	Summary of Comments Not Accepted and Reasons	URL (If applicable)
		Non-targeted/broad community Residents of Public and Assisted Housing Agencies	2019 in the "Tribune-Democrat." A copy can be found in the Citizen Participation Section of the Annual Action Plan.			
5.	Public Meeting #2	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The Second Public Hearing was held on Thursday, May 30, 2019. See second public hearing minutes in the summaries and the sign-in sheets.	See second public hearing minutes in the Citizen Participation section of the Plan.	None.	Not Applicable.
6.	Internet Outreach	Non-targeted/broad community	None.	None.	None.	<a href="http://www.cityofjohnstownpa.net/">http://www.cityofjohnstownpa.net/</a>
7.	Posting at the Housing Authority Communities	Residents of Public and Assisted Housing	None.	None.	None.	Not Applicable.
8.	CARES Act Substantial Amendment - Newspaper Ad	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	On Friday, May 15, 2020, the City of Johnstown published the CARES Act Substantial Amendment Public Hearing Notice in the "Tribune-Democrat."	None.	None.	Not Applicable.

#	Mode of Outreach	Target of Outreach	Summary of Response / Attendance	Summary of Comments Received	Summary of Comments Not Accepted and Reasons	URL (If applicable)
9.	<b>CARES Act Substantial Amendment - Internet Outreach</b>	Minorities Non-English Speaking - Specify other language: Spanish Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The FY 2019 Annual Action Plan – Substantial Amendment was posted on the City website.	None.	None.	<a href="http://cityofjohnstownpa.net">http://cityofjohnstownpa.net</a>
10.	<b>CARES Act Substantial Amendment - Public Meeting</b>	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The CAREs Act Substantial Amendment Public Meeting was held on Wednesday, May 27, 2020 to discuss the CAREs Act Substantial Amendment for the City. There were seven (7) City staff/consultants on-line, but no residents called in or offered comments.	Meeting minutes can be found in the appendix section of this Annual Action Plan – Substantial Amendment. No comments were received.	None.	Not Applicable.
11.	<b>Substantial Amendment # 2 - Newspaper Ad</b>	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	The public hearing notice was published on Saturday, September 12, 2020 in the “Tribune-Democrat.” A copy can be found in the Citizen	None.	None.	Not Applicable.

#	Mode of Outreach	Target of Outreach	Summary of Response / Attendance	Summary of Comments Received	Summary of Comments Not Accepted and Reasons	URL (If applicable)
		Agencies/Organizations	Participation Section of the Annual Action Plan.			
12.	<b>Substantial Amendment # 2 - Public Meeting</b>	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The public hearing was held on Friday, September 25, 2020. See public hearing minutes in the summaries and the sign-in sheets.	See public hearing minutes in the Citizen Participation Section of the Annual Action Plan.	None.	Not Applicable.
13.	<b>Substantial Amendment # 2 – Internet Outreach</b>	Non-targeted/broad community	None.	None.	None.	<a href="http://www.cityofjohnstownpa.net/">http://www.cityofjohnstownpa.net/</a>
14.	<b>Substantial Amendment # 3 - Newspaper Ad</b>	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The public hearing notice was published on Friday, February 26, 2021 in the “Tribune-Democrat.” A copy can be found in the Citizen Participation Section of the Annual Action Plan.	None.	None.	Not Applicable.
15.	<b>Substantial Amendment # 3 - Public Meeting</b>	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and	The public hearing was held on Tuesday, March 9, 2021. See public hearing minutes in the	See public hearing minutes in the Citizen Participation Section of the	None.	Not Applicable.

#	Mode of Outreach	Target of Outreach	Summary of Response / Attendance	Summary of Comments Received	Summary of Comments Not Accepted and Reasons	URL (If applicable)
		Assisted Housing Agencies/Organizations	summaries and the sign-in sheets.	Annual Action Plan.		
16.	<b>Substantial Amendment # 3 – Internet Outreach</b>	Non-targeted/broad community	None.	None.	None.	<a href="http://www.cityofjohnstownpa.net/">http://www.cityofjohnstownpa.net/</a>
17.	<b>Substantial Amendment # 4 - Newspaper Ad</b>	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The public hearing notice was published on Wednesday, November 3, 2021 in the “Tribune-Democrat.” A copy can be found in the Citizen Participation Section of the Annual Action Plan.	None.	None.	Not Applicable.
18.	<b>Substantial Amendment # 4 - Public Meeting</b>	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The public hearing was held on Thursday, November 18, 2021. See public hearing minutes in the summaries and the sign-in sheets.	See public hearing minutes in the Citizen Participation Section of the Annual Action Plan.	None.	Not Applicable.
19.	<b>Substantial Amendment # 4 – Internet Outreach</b>	Non-targeted/broad community	None.	None.	None.	<a href="http://www.cityofjohnstownpa.net/">http://www.cityofjohnstownpa.net/</a>

#	Mode of Outreach	Target of Outreach	Summary of Response / Attendance	Summary of Comments Received	Summary of Comments Not Accepted and Reasons	URL (If applicable)
20.	<b>Substantial Amendment # 5 - Newspaper Ad</b>	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The public hearing notice was published on Saturday, July 12, 2025 in the “Tribune-Democrat.” A copy can be found in the Citizen Participation Section of the Annual Action Plan.	None.	None.	Not Applicable.
21.	<b>Substantial Amendment # 5 - Public Meeting</b>	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The public hearing was held on Thursday, July 31, 2025. See public hearing minutes in the summaries and the sign-in sheets.	See public hearing minutes in the Citizen Participation Section of the Annual Action Plan.	None.	Not Applicable.
22.	<b>Substantial Amendment # 5 – Internet Outreach</b>	Non-targeted/broad community	None.	None.	None.	<a href="https://www.cityofjohnstownpa.net/">https://www.cityofjohnstownpa.net/</a>
23.	<b>Substantial Amendment # 6 - Newspaper Ad</b>	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The public hearing notice was published on Friday, April 10, 2025 in the “Tribune-Democrat.” A copy can be found in the Citizen Participation Section of the Annual Action Plan.	None.	None.	Not Applicable.

#	Mode of Outreach	Target of Outreach	Summary of Response / Attendance	Summary of Comments Received	Summary of Comments Not Accepted and Reasons	URL (If applicable)
24.	<b>Substantial Amendment # 6 - Public Meeting</b>	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The public hearing was held on Thursday, May 7, 2026. See public hearing minutes in the summaries and the sign-in sheets.	See public hearing minutes in the Citizen Participation Section of the Annual Action Plan.	None.	Not Applicable.
25.	<b>Substantial Amendment # 6 – Internet Outreach</b>	Non-targeted/broad community	None.	None.	None.	<a href="https://johnstown.pa.gov/">https://johnstown.pa.gov/</a>

Table 5 – Citizen Participation Outreach

**AP-15 Expected Resources – 91.220(c) (1, 2)****Introduction**

The City of Johnstown is receiving \$1,249,470 from FY 2019 CDBG funds, CDBG Program Income in the amount of approximately \$60,000 through an existing economic development revolving loan, rehab loans, and lien repayments; and HOME funds for the FY 2019 program year in the amount of \$220,686. The program year goes from January 1, 2019 through December 31, 2019.

These funds will be used to address the following priority needs: Housing; Homeless; Community Development; Economic Development; and Administration, Planning, and Management. The accomplishments of these projects/activities will be reported in the FY 2019 Consolidated Annual Performance and Evaluation Report (CAPER).

**CARES Act Substantial Amendment:**

The following financial resources are identified for the FY 2019 Annual Action Plan – Substantial Amendment to address the priority needs and goals/strategies identified in the City of Johnstown's Five Year Consolidated Plan using the CARES Act funds.

The City will receive \$759,641 in Community Development Block Grant - Coronavirus (CDBG-CV) funds.

**Substantial Amendment # 2:**

The following financial resources are identified for the FY 2019 Annual Action Plan – Substantial Amendment to address the priority needs and goals/strategies identified in the City of Johnstown's Five Year Consolidated Plan.

The City will reallocate \$294,745.02 in prior year Community Development Block Grant funds.

**Substantial Amendment # 3:**

The following financial resources are identified for the FY 2019 Annual Action Plan – Substantial Amendment to address the priority needs and goals/strategies identified in the City of Johnstown's Five Year Consolidated Plan using the CARES Act funds.

The City will receive two (2) allocations of the Community Development Block Grant - Coronavirus (CDBG-CV) funds. The first allocation received by the City was \$759,641 and in the third round of funding, the City received an allocation of \$149,428 for a total allocation of \$909,069 CDBG-CV funds.

**Substantial Amendment # 4:**

The following financial resources are identified for the FY 2019 Annual Action Plan – Substantial Amendment # 4 to address the priority needs and goals/strategies identified in the City of Johnstown's Five-Year Consolidated Plan using the CARES Act funds. These financial resources are unchanged from the FY 2019 Annual Action Plan – Substantial Amendment # 4 described above.

**Substantial Amendment # 5:**

The following financial resources are identified for the FY 2019 Annual Action Plan – Substantial Amendment # 5 to address the priority needs and goals/strategies identified in the City of Johnstown's Five-Year Consolidated Plan using the CARES Act funds. These financial resources are unchanged from the FY 2019 Annual Action Plan – Substantial Amendment # 5 described above.

**Substantial Amendment # 6:**

The following financial resources are identified for the FY 2019 Annual Action Plan – Substantial Amendment # 6 to address the priority needs and goals/strategies identified in the City of Johnstown's Five-Year Consolidated Plan. These financial resources are unchanged from the FY 2019 Annual Action Plan – Substantial Amendment # 6 described above.

**Priority Table**

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of Con Plan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development	1,249,470	60,000	294,745.02	1,604,215.02	0	Eighteen (18) projects/activities were funded

		Housing Public Improvements Public Services						based on FY 2019 CDBG allocations.
<b>HOME</b>	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	220,686	0	0	220,686	0	Two (2) projects/activities were funded based on FY 2019 HOME allocations.
<b>Other: CDBG-CV</b>	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	909,069	0	0	909,069	0	4 projects/activities were funded based on the FY 2020 CDBG-CV allocation.

Table 6 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

In addition to its CDBG and HOME funds, the following other public resources have been received by agencies in the City of Johnstown:

- The Johnstown Housing Authority received \$3,358,037 under the HUD Capital Fund Grant Program for FY 2019.
- \$60,000 in private commercial investments for the City Job Development Loan Program.
- \$50,000 in Americans with Disabilities Act/Access funds for a three (3) year period to cover FY 2016-2018. The City of Johnstown received an extension on this grant into FY 2019.
- \$390,315.98 in Lead Hazard Control funds for the grant period of July 1, 2017 to June 30, 2019. A total of thirty (30) homes are proposed to be completed over the three (3) year period. Of the total \$390,315.98 award, \$60,000 will be used for Healthy Homes interventions at

\$2,000 per unit for items such as radon, pests, electrical hazards, etc.

- \$400,000 in an EPA Brownfields Grant to address petroleum and other hazards.
- \$400,000 for Façade Improvements and Sidewalks through the Pennsylvania Department of Community and Economic Development (DCED).
- The City of Johnstown received the following grants from DCED:
  - \$100,000 through an Enterprise Zone Program Grant to cover FY 2017-2019.
  - \$50,000 through the Keystone Communities – Façade Improvement Program
  - \$30,000 through the Municipal Assistance Program for an Incline Plane

In addition to the entitlement funds, the City of Johnstown anticipates the following federal resources may be available to local non-profit organizations to undertake the housing strategies identified in the Five Year Consolidated Plan.

- Home Equity Conversion Mortgage (HECM) Program
- FHA Title I
- FHA 203(k) Mortgage Insurance Program
- Low Income Housing Preservation Program
- Supportive Housing Program
- Low-Income Housing Tax Credit Program (LIHTC)
- Section 8 Rental Assistance Program
- Shelter Plus Care
- Supplemental Assistance to Facilities to Assist the Homeless (SAFAH)
- Section 8 Moderate Rehabilitation Program for Single Room Occupancy (SRO)
- Safe Havens Demonstration Program

The City of Johnstown has been designated as a distressed community by HUD, and as such, the City has a 100% reduction in the HOME match requirement.

**If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

Not Applicable. The City of Johnstown does not have any publicly owned land or property within the jurisdiction that was part of the CDBG Program.

**Discussion**

Private and non-federal resources that may be available to the City of Johnstown in FY 2019 to address needs identified in the FY 2015-2019 Five Year Consolidated Plan are listed below.

- **PHFA Home Purchase Programs** – The Pennsylvania Housing Finance Agency offers a variety of home purchase loans at competitive rates. Loan products include HFA loans and Keystone loans. Many of these loans are provided at below market rate for qualified buyers. Local mortgage lenders apply to PHFA for a commitment of a pool of mortgage loan funds.
- **Neighborhood Assistance Tax Credit** – This program allows business corporations to receive a tax credit from a variety of State taxes for donations made to community based non-profit organizations for the implementation of housing, job training, and education programs.
- **Pennsylvania Office of Vocational Rehabilitation** – OVR will provide funds to make housing units accessible if such improvements will assist persons with disabilities in an employment situation.
- **Housing and Redevelopment Assistance Program (HRA)** – The Pennsylvania Department of Community and Economic Development (DCED) provides funding for community development and housing assistance.
- **Federal Home Loan Bank Affordable Housing Program (AHP)** – Congress has mandated that ten (10%) of the Federal Home Loan Bank's profits be allocated to provide affordable housing. The FHLB encourages its members to work with public agencies and non-profit housing development organizations in creating highly leveraged affordable housing initiatives. Both sales and rental housing are eligible.
- **Financial Institutions** – Several local financial institutions have developed flexible underwriting criteria to encourage homeownership.

The following federal resources may be available to local non-profit organizations to undertake the homeless strategies identified in the Five Year Consolidated Plan.

**Cambria County Behavioral Health and the Greater Johnstown Landlord Association** administer the ESG (Emergency Solutions Grant) as partners for Cambria County. Cambria County was awarded \$157,857 in 2018 CoC funding.

**Northern Cambria Community Development Corporation** received FY 2018 Continuum of Care (CoC) Competition – Homeless Assistance Award funds for the Northern Cambria Community Development Corporation’s two (2) renewal projects Independence Gardens and Campbell Place were combined (Independence Gardens and Campbell Place) that were combined into a single grant submission under the name Independence Gardens. Independence Gardens has 16 units altogether. The project consists of two (2) buildings, each with eight (8) units of permanent housing for people with disabilities. NCCDC also received CoC funds for the development of eight (8) units of permanent housing for people with disabilities in Schoolhouse Gardens. The NCCDC has 24 units between the two properties. In FY 2018, Independence Gardens was awarded \$153,149 and Schoolhouse Gardens was awarded \$189,316.

There are nineteen (19) scattered site Shelter Plus Care units in Cambria County, which are targeted for persons with disabilities, such as drug and alcohol dependency or mental health issues. The nineteen (19) units were funded for five (5) years, and were renewed for funding on May 1, 2018. Five (5) of these units were added during 2014 and 2015 and are dedicated for the chronic homeless.

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**AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)**

**Goals Summary Information**

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1.	<b>HS-1 Housing Rehabilitation</b>	2015	2019	Affordable Housing	Citywide	Housing Priority	CDBG: \$247,297 HOME: \$0	Homeowner Housing Rehabilitated: 21 Household Housing Unit
2.	<b>HS-2 Housing Construction / Rehabilitation</b>	2015	2019	Affordable Housing	Citywide	Housing Priority	HOME: \$198,618	Rental units constructed: 2 Household Housing Unit
3.	<b>HS-3 Fair Housing</b>	2015	2019	Fair Housing	Citywide	Housing Priority	CDBG: \$10,000	Other: 1 Other
4.	<b>HS-4 Home Ownership</b>	2015	2019	Affordable Housing	Citywide	Housing Priority	CDBG: \$27,000	Direct Financial Assistance to Homebuyers: 9 Households Assisted
5.	<b>CD-1 Community Facilities</b>	2015	2019	Non-Housing Community Development	Citywide	Community Development Priority	CDBG: \$54,924.39 CDBG-CV: \$134,778.63	Other: 4
6.	<b>CD-2 Infrastructure</b>	2015	2019	Non-Housing Community Development	Citywide	Community Development Priority	CDBG: \$50,000	Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit Households: 50
7.	<b>CD-3 Public Services</b>	2015	2019	Non-Housing Community Development	Citywide	Community Development Priority	CDBG: \$30,000	Public service activities other than Low/Moderate Income Housing Benefit: 771 Persons Assisted Public service activities for Low/Moderate Income Housing Benefit: 30 Households Assisted

8.	<b>CD-5 Clearance</b>	2015	2019	Non-Housing Community Development	Citywide	Community Development Priority	CDBG: \$250,595	Buildings Demolished: 18 Buildings
9.	<b>ED-1 Employment</b>	2015	2019	Non-Housing Community Development	Citywide	Economic Development Priority	CDBG: \$265,359 CDBG-CV: \$739,290.37	Businesses Assisted: 78 Businesses Assisted
10.	<b>ED-2 Financial Assistance</b>	2015	2019	Non-Housing Community Development	Citywide	Economic Development Priority	CDBG: \$354,325	Businesses Assisted: 6
11.	<b>AM-1 Overall Coordination</b>	2015	2019	Non-Housing Community Development	Citywide	Administration, Planning, and Management Priority	CDBG: \$249,894 HOME: \$22,068 CDBG-CV- \$35,000	Other: 3 Other

Table 7 – Goals Summary

**Goal Descriptions**

1.	<b>Goal Name</b>	<b>HS-1 Housing Rehabilitation</b>
	<b>Goal Description</b>	Continue to rehabilitate the existing owner and renter occupied housing stock in the City, including handicap accessibility modifications.
2.	<b>Goal Name</b>	<b>HS-2 Housing Construction/Rehabilitation</b>
	<b>Goal Description</b>	Increase the supply of decent, safe, sound, and accessible housing that is affordable to owners and renters in the City through new construction and rehabilitation.

3.	Goal Name	<b>HS-3 Fair Housing</b>
	Goal Description	Promote fair housing choice through monitoring, education, and outreach.
4.	Goal Name	<b>HS-4 Home Ownership</b>
	Goal Description	Assist low- and moderate-income households to become homeowners by providing down payment assistance, closing cost assistance, and required housing counseling training.
5.	Goal Name	<b>CD-1 Community Facilities</b>
	Goal Description	Improve the City's parks, recreational centers, and public and community facilities through rehabilitation and new construction.
6.	Goal Name	<b>CD-2 Infrastructure</b>
	Goal Description	Improve the City's infrastructure through rehabilitation, reconstruction, and new construction of streets, walks, curbs, ADA ramps, sewer, water, storm water management, flood control, bridges, green infrastructure, etc.
7.	Goal Name	<b>CD-3 Public Services</b>
	Goal Description	Improve and increase public safety, neighborhood cleanup, city services, and social/welfare programs throughout the City.
8.	Goal Name	<b>CD-5 Clearance</b>
	Goal Description	Remove and eliminate slum and blighting conditions through demolition of vacant and abandoned structures throughout the City.
9.	Goal Name	<b>ED-1 Employment</b>
	Goal Description	Support and encourage new job creation, job retention, employment, and job training services.
10.	Goal Name	<b>ED-2 Financial Assistance</b>
	Goal Description	Support business and commercial growth through expansion and new development through technical assistance and low interest loan programs.

11.	<b>Goal Name</b>	<b>AM-1 Overall Coordination</b>
	<b>Goal Description</b>	Provide program management and oversight for the successful administration of Federal, state, and local funded programs, including planning services for special studies, environmental clearance, fair housing, and compliance with all Federal, state, and local laws and regulations.

**Table 8 – Goal Descriptions**

**Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b):**

The City of Johnstown proposes to assist the following:

- **Extremely Low-Income** – 3 households
- **Low-Income** – 11 households
- **Moderate-Income** – 18 households

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**AP-35 Projects – 91.220(d)**

**Introduction**

The City of Johnstown proposes to undertake the following activities with the FY 2019 CDBG, HOME, and FY 2020 CDBG-CV funds:

#	Project Name
1.	Owner-Occupied Housing Rehabilitation
2.	First Time Homebuyer Rehabilitation Assistance
3.	First Time Homebuyer Closing Cost Assistance
4.	Emergency Rehabilitation
6.	Catholic Charities
7.	YMCA – City of Johnstown Memberships
8.	Learning Lamp – Afterschool Outreach Program
9.	Learning Lamp – Backpack Project
10.	Rehabilitation/Delivery Costs
11.	Fair Housing
12.	Demolition/Clearance
13.	Sewer Lateral Line Replacement
14.	Economic Development Assistance
15.	CDBG Administration
16.	Planning
17.	Owner-Occupied Housing Rehabilitation
18.	HOME Administration
19.	CHDO Set-Aside
20.	Economic Development Rehabilitation Program
21.	Small Business Relief Program
22.	CV-CDBG-CV Administration
23.	CV-Small Business Relief Program
24.	Non-Profit Captail Improvement Assistance Program
25.	CV-Flood City Youth Fitness Academy – Outdoor Recreation Improvements
26.	CV-Park Improvements
27.	Acquisition, Rehabilitation, and Resale

**Table 9 – Project Information**

**Describe the reasons for allocation priorities and any obstacles to addressing underserved needs**

Rationale for funding activities were based on the eligibility of the activity, the activity must meet a national objective, and evidence of the need in the City or by the agency/organization. Additional

consideration was given based on the agency/organization's past history of expenditure of CDBG and HOME funds, and the ability to leverage other funds for this activity. The City of Johnstown will provide CDBG and HOME funds to activities principally benefitting low/mod income persons in the City. Such assistance is not directed to any specific geographic area, but based on income benefit.

The City of Johnstown allocated its FY 2019 CDBG and HOME funds to provide assistance with activities that met the underserved needs of the residents. The activities that meet HUD criteria for benefit to low- and moderate-income households are located in those Census Tracts or Block Groups that are defined as low/mod area in the City.

The City of Johnstown has established the following criteria for residents when establishing priorities for housing related CDBG projects:

- Those who are considered to have very low-, low-, or moderate-incomes
- Those who are cost-burdened and pay more than 30% of their median household income for housing
- Those who live in substandard housing
- Those who live in overcrowded housing
- Residents who live under any combination of the above
- First-time homebuyers, including potential homeowners who are minorities
- Homeless individuals and families in need of emergency shelters, transitional shelters, and permanent housing

For non-housing and community development needs, the following were the identified objectives:

- Improve the Public Infrastructure: Street, Sidewalk, and Other Infrastructure Improvements
- Enhance Youth Recreation Programs/Crime Prevention
- Encourage the Acquisition and Rehabilitation of Commercial/Industrial Facilities
- Assist with Commercial/Industrial Improvements
- Create a Loan Funding Mechanism for New and/or Expanding Businesses in the NRSA and through-out the City
- Plan for Future Growth and Improvements

The City of Johnstown does not anticipate any obstacles in the performance of the FY 2019 CDBG activities. Affordable housing and/or financial housing assistance for qualified residents was identified as the largest underserved need in the City of Johnstown in the Five Year Consolidated Plan. The primary obstacle to meeting the underserved needs is the limited financial resources available to address the identified needs in the City. The City of Johnstown will continue to partner with other agencies when feasible to leverage resources and maximize outcomes in housing and community development programs.

## AP-38 Projects Summary

### Project Summary Information

1.	<b>Project Name</b>	<b>Owner-Occupied Housing Rehabilitation</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	HS-1 Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Priority
	<b>Funding</b>	CDBG: \$30,000
	<b>Description</b>	Funds used for rehabilitation of owner-occupied housing on a citywide basis. Deferred loans up to a maximum of \$22,000 per household.
	<b>Target Date</b>	12/31/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	2 low-income households.
	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 14A Rehab; Single Unit Residential.
2.	<b>Project Name</b>	<b>First Time Homebuyer Rehabilitation Assistance</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	HS-1 Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Priority
	<b>Funding</b>	CDBG: \$52,297
	<b>Description</b>	Funding for First Time Homebuyers to make repairs to their homes at the time of purchase. Deferred loans up to a maximum of \$22,000 per household.

	<b>Target Date</b>	12/31/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	3 low-income households.
	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 14A Rehab; Single Unit Residential.
3.	<b>Project Name</b>	<b>First Time Homebuyer Closing Cost Assistance</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	HS-4 Home Ownership
	<b>Needs Addressed</b>	Housing Priority
	<b>Funding</b>	CDBG: \$27,000
	<b>Description</b>	Funding for closing cost assistance to help First Time Homebuyers at the time of purchase. Grants up to a maximum of \$3,000 per household.
	<b>Target Date</b>	12/31/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	9 low-income households.
	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 13 Direct Homeownership Assistance.
4.	<b>Project Name</b>	<b>Emergency Rehabilitation</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	HS-1 Housing Rehabilitation

	<b>Needs Addressed</b>	Housing Priority
	<b>Funding</b>	CDBG: \$15,000
	<b>Description</b>	Funding for emergency housing rehabilitation. Deferred loans up to a maximum of \$5,000.
	<b>Target Date</b>	12/31/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	3 low-income households.
	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 14A Rehab; Single Unit Residential.
6.	<b>Project Name</b>	<b>Catholic Charities</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	CD-3 Public Service
	<b>Needs Addressed</b>	Community Development Priority
	<b>Funding</b>	CDBG: \$15,000
	<b>Description</b>	Funds to pay for the Martha and Mary House homeless shelter per diem for up to seven (7) nights for homeless persons.
	<b>Target Date</b>	12/31/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	100 homeless persons.
	<b>Location Description</b>	321 Main Street # 5G, Johnstown, PA 15901
	<b>Planned Activities</b>	The national objective is Low/Mod Income Limited Clientele (LMC). The Matrix Code is 03T Operating Costs of Homeless/AIDS Patients Programs.

7.	<b>Project Name</b>	<b>YMCA – City of Johnstown Memberships</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	CD-3 Public Service
	<b>Needs Addressed</b>	Community Development Priority
	<b>Funding</b>	CDBG: \$4,790.63
	<b>Description</b>	Funds to pay for pay for membership costs for low-income youth, adults, senior citizens, and families within the City of Johnstown at \$25 per individual membership and \$50 per family membership.
	<b>Target Date</b>	12/31/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	96 low-income persons.
	<b>Location Description</b>	100 Haynes St, Johnstown, PA 15901
	<b>Planned Activities</b>	The national objective is Low/Mod Income Limited Clientele (LMC). The Matrix Code is 03F Parks, Recreational Facilities.
8.	<b>Project Name</b>	<b>Learning Lamp – Afterschool Outreach Program</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	CD-3 Public Service
	<b>Needs Addressed</b>	Community Development Priority
	<b>Funding</b>	CDBG: \$7,500
	<b>Description</b>	Funds to pay for staffing of The Learning Lamp’s Afterschool Outreach Program that provides small group tutoring and positive behavior interventions to at-risk children who enroll in the program to develop core reading skills and pro-social behaviors.

	<b>Target Date</b>	12/31/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	175 low-income persons.
	<b>Location Description</b>	255 Cooper Avenue Building 19, Johnstown, PA 15906; 700 Park Avenue, Johnstown, PA 15902; 553 Sheridan Street, Johnstown, PA 15906
	<b>Planned Activities</b>	The national objective is Low/Mod Income Limited Clientele (LMC). The Matrix Code is 05D Youth Services.
9.	<b>Project Name</b>	<b>Learning Lamp – Backpack Project</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	CD-3 Public Service
	<b>Needs Addressed</b>	Community Development Priority
	<b>Funding</b>	CDBG: \$7,500
	<b>Description</b>	Provides backpacks filled with food items for children to carry home over the weekends within the City of Johnstown.
	<b>Target Date</b>	12/31/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	500 low-income persons.
	<b>Location Description</b>	2025 Bedford Street, Johnstown, PA 15904
	<b>Planned Activities</b>	The national objective is Low/Mod Income Limited Clientele (LMC). The Matrix Code is 05D Youth Services.

10.	<b>Project Name</b>	<b>Rehabilitation/Delivery Cost</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	HS-1 Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Priority
	<b>Funding</b>	CDBG: \$150,000
	<b>Description</b>	Funding for rehabilitation delivery costs, including staff, supplies, a vehicle for the housing construction coordinator, etc., for housing assistance programs.
	<b>Target Date</b>	12/31/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	28 low-income households.
	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 14H Rehabilitation Administration.
11.	<b>Project Name</b>	<b>Fair Housing</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	HS-3 Fair Housing
	<b>Needs Addressed</b>	Housing Priority
	<b>Funding</b>	CDBG: \$10,000
	<b>Description</b>	Expanded fair housing outreach and education efforts, including production of a fair housing brochure; inclusion on the City's Department of Community and Economic Development website; a workshop of fair housing issues with neighborhood groups; the development of a supplemental handout for clients of local organizations; a fair housing testing program; and at least one annual training. This will be in cooperation with Southwestern Pennsylvania Legal Services, Inc.

	<b>Target Date</b>	12/31/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	14,605 low-income persons.
	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The national objective is Low/Mod-Income Area Benefit (LMA). The Matrix Code is 05J Fair Housing Activities.
12.	<b>Project Name</b>	<b>Demolition/Clearance</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	CD-5 Clearance
	<b>Needs Addressed</b>	Community Development Priority
	<b>Funding</b>	CDBG: \$250,595
	<b>Description</b>	Funding for the removal of vacant substandard structures and delivery costs.
	<b>Target Date</b>	12/31/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	18 structures.
	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The national objective is Slum and Blight Removal on a Spot Basis (SBS). The Matrix Code is 04 Clearance and Demolition.
13.	<b>Project Name</b>	<b>Sewer Lateral Line Replacement</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	CD-2 Infrastructure
	<b>Needs Addressed</b>	Community Development Priority

	<b>Funding</b>	CDBG: \$50,000.00
	<b>Description</b>	Funds will be used for residential sewer lateral line replacement for low income households. The City will match half of the costs up to \$1,000.
	<b>Target Date</b>	12/31/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	50 low-income households.
	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 03J Water/Sewer Improvements.
14.	<b>Project Name</b>	<b>Economic Development Assistance</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	ED-2 Financial Assistance
	<b>Needs Addressed</b>	Economic Development Priority
	<b>Funding</b>	CDBG: \$59,684
	<b>Description</b>	Funding for delivery costs for economic development activities.
	<b>Target Date</b>	12/31/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	3 businesses.
	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The national objective is Low/Mod-Income Jobs (LMJ). The Matrix Code is 18B Economic Development Technical Assistance.
15.	<b>Project Name</b>	<b>CDBG Administration</b>
	<b>Target Area</b>	Citywide

	<b>Goals Supported</b>	AM-1 Overall Coordination
	<b>Needs Addressed</b>	Administration, Planning, and Management Priority
	<b>Funding</b>	CDBG: \$189,894
	<b>Description</b>	Funding for administration of the various HUD programs including oversight, coordination, accounting, audit, environmental review, CAPER, and Annual Action Plan preparation.
	<b>Target Date</b>	12/31/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	24,370 people.
	<b>Location Description</b>	Department of Community and Economic Development, City of Johnstown, 401 Main Street, Johnstown, PA 15901.
	<b>Planned Activities</b>	The Matrix Code is 21A General Program Administration.
16.	<b>Project Name</b>	<b>Planning</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	AM-1 Overall Coordination
	<b>Needs Addressed</b>	Administration, Planning, and Management Priority
	<b>Funding</b>	CDBG: \$60,000
	<b>Description</b>	Funds will be used for planning services for special studies, environmental clearance, fair housing, and compliance with all Federal, state, and local laws and regulations.
	<b>Target Date</b>	12/31/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	24,370 people.
	<b>Location Description</b>	Citywide.

	<b>Planned Activities</b>	The Matrix Code is 20 Planning.
17.	<b>Project Name</b>	<del>Owner-Occupied Housing Rehabilitation</del>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	HS-1 Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Priority
	<b>Funding</b>	HOME: \$165,515
	<b>Description</b>	Funds used for rehabilitation of owner-occupied housing on a citywide basis. Deferred loans up to a maximum of \$22,000 per household.
	<b>Target Date</b>	12/31/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	8 low income households.
	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 14A Rehab; Single Unit Residential.
18.	<b>Project Name</b>	<b>HOME Administration</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	AM-1 Overall Coordination
	<b>Needs Addressed</b>	Administration, Planning, and Management Priority
	<b>Funding</b>	HOME: \$22,068
	<b>Description</b>	To provide planning activities and administration for the City's HOME programs.
	<b>Target Date</b>	12/31/2019

	Estimate the number and type of families that will benefit from the proposed activities	24,370 people.
	Location Description	Citywide.
	Planned Activities	The Matrix Code is 21A General Program Administration.
19.	<b>Project Name</b>	<b>CHDO Set-Aside</b>
	Target Area	Citywide
	Goals Supported	HS-2 Housing Construction/Rehabilitation
	Needs Addressed	Housing Priority
	Funding	HOME: \$33,103
	Description	Funding for the acquisition and rehabilitation of single family homes to be sold to low income households.
	Target Date	12/31/2019
	Estimate the number and type of families that will benefit from the proposed activities	1 low income household.
	Location Description	Citywide.
	Planned Activities	The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 14A Rehab: Single Unit Residential.
20.	<b>Project Name</b>	<b>Economic Development Rehabilitation Program</b>
	Target Area	Citywide
	Goals Supported	ED-2 Financial Assistance
	Needs Addressed	Economic Development Priority
	Funding	CDBG: \$294,641

	<b>Description</b>	Funding for economic development rehabilitation loans.
	<b>Target Date</b>	12/31/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	3 businesses
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	The national objective is Low/Mod-Income Jobs (LMJ). The Matrix Code is 18A Economic Development Direct Financial Assistance to For-Profit Business.
21.	<b>Project Name</b>	<b>Small Business Relief Program</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	ED-1 Employment
	<b>Needs Addressed</b>	Economic Development Priority
	<b>Funding</b>	CDBG: \$265,359
	<b>Description</b>	CDBG funds for a small business earned grants program.
	<b>Target Date</b>	12/31/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	18 businesses
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	The national objective is Low/Mod-Income Jobs (LMJ). The Matrix Code is 18A Economic Development Direct Financial Assistance to For-Profit Business.
	<b>Project Name</b>	<b>CDBG-CV Administration</b>

22.	Target Area	Citywide
	Goals Supported	AM-1 Overall Coordination
	Needs Addressed	Administration, Planning, and Management Priority
	Funding	CDBG-CV: \$35,000.00
	Description	Funding for administration of the HUD CDBG-CV program including oversight, coordination, accounting, audit, environmental review, CAPER, and Annual Action Plan – Substantial Amendment preparation.
	Target Date	12/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	24,370 people.
	Location Description	Department of Community and Economic Development, City of Johnstown, 401 Main Street, Johnstown, PA 15901.
	Planned Activities	The Matrix Code is 21A General Program Administration.
23.	<b>Project Name</b>	<b>CV-Small Business Relief Program</b>
	Target Area	Citywide
	Goals Supported	ED-1 Employment
	Needs Addressed	Economic Development Priority
	Funding	CDBG-CV: \$739,290.37
	Description	CDBG-CV funds for a small business earned grants program.
	Target Date	12/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	41 businesses

	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	The national objective is Low/Mod-Income Jobs (LMJ). The Matrix Code is 18A Economic Development Direct Financial Assistance to For-Profit Business.
24.	<b>Project Name</b>	<b>Non-Profit Capital Improvement Assistance Program</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	CD-1 Community Facilities
	<b>Needs Addressed</b>	Community Development Priority
	<b>Funding</b>	CDBG: \$54,954.39
	<b>Description</b>	Funding will be used to assist non-profit entities serving low- to moderate income clientele with physical capital improvements necessary to support the delivery of services and programming.
	<b>Target Date</b>	12/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	2 Non-Profit Agencies
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	The national objective is Low/Mod-Income Clientele (LMC). The Matrix Code is 03E Neighborhood Facilities.
25.	<b>Project Name</b>	<b>CV-Flood City Youth Fitness Academy - Outdoor Recreation Improvements</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	CD-1 Community Facilities
	<b>Needs Addressed</b>	Community Development Priority
	<b>Funding</b>	CDBG-CV: \$75,000.00

	<b>Description</b>	The CDBG-CV funds will be used to demolish a house on 237-239 Union Street to be redeveloped into outdoor playground space for the youth at Flood City Youth Fitness Academy. This includes the installation of playground equipment, swings, fencing, basketball court, green space, professional fees, etc.
	<b>Target Date</b>	12/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	1 Non-Profit Agencies
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	The national objective is Low/Mod-Income Clientele (LMC). The Matrix Code is 03E Neighborhood Facilities.
26.	<b>Project Name</b>	<b>CV-Park Improvements</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	CD-1 Community Facilities
	<b>Needs Addressed</b>	Community Development Priority
	<b>Funding</b>	CDBG: \$59,778.63
	<b>Description</b>	The CDBG-CV funds will be used to rehab or develop additional outdoor space in low- and moderate-income areas of the City of Johnstown. Funds could be used to pay for the following items: demolish vacant abandoned structures, professional fees, playground equipment, swings, fencing, green space, benches, trash cans, etc.
	<b>Target Date</b>	12/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	1 public facility
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	The national objective is Low/Mod-Income Clientele (LMC). The Matrix Code is 03E Neighborhood Facilities.
	<b>Project Name</b>	<b>Acquisition, Rehabilitation, and Resale</b>

27.	Target Area	Citywide
	Goals Supported	HS-2 Housing Construction/Rehabilitation
	Needs Addressed	Housing Priority
	Funding	HOME: \$198,618
	Description	Funding for the acquisition and rehabilitation of single family housing units located within the City of Johnstown for low- and moderate-income residents.
	Target Date	12/31/2026
	Estimate the number and type of families that will benefit from the proposed activities	2 low-income household.
	Location Description	Citywide.
	Planned Activities	The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 14A Rehab: Single Unit Residential.

Table 10 – Project Summary

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## **AP-50 Geographic Distribution – 91.220(f)**

### **Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

The following information provides a profile of the population, age, and racial/ethnic composition of the City of Johnstown. This information was obtained from the U.S. Census Bureau American Factfinder website, <http://factfinder.census.gov>. The 2013-2017 American Community Survey 5-Year Estimates were used to analyze the social, economic, housing, and general demographic characteristics of the City of Johnstown. The 5-year estimates are the most recent data available for the City. The 2010 U.S. Census data is included where possible.

#### **Population:**

The City of Johnstown's overall population:

- Between 1980 and 2017, the population decreased by approximately 43.7%, declining from 35,496 to 19,967.
- Since 2000, the population decreased by 16.5%, which is expected to continue.

#### **Age:**

The City of Johnstown's age of population:

- Median age in the City is 42.9 years old.
- Youth under age 18 account for 22.2% of the population.
- Adults between the ages of 35 and 60 account for 31.5% of the population.
- Seniors over the age of 65 account for 18.7% of the population.

#### **Race/Ethnicity:**

Racial/ethnic composition of the City of Johnstown from the 2013-2017 American Community Survey:

- 76.6% are White
- 14.1% are Black or African American
- 0.2% are Asian
- 0.5% are Some Other Race
- 8.5% are Two or More Races
- 3.7% are Hispanic

#### **Income Profile:**

The median income for a family of four (4) in the Johnstown, PA MSA is \$64,200 for 2018. The following is a summary of income statistics for the City of Johnstown:

At the time of the 2013-2017 American Community Survey, median household income in the City of Johnstown was \$23,636, which was less than half the median household income of the Commonwealth of Pennsylvania (\$56,951).

- 44.7% of households have earnings received from Social Security income.
- 9.3% of households have earnings received from public assistance.
- 20.7% of households have earnings received from retirement income.
- 67.3% of female-headed households with children under the age of 18 were living in poverty.
- 62.8% of all youth under 18 years of age were living in poverty.

In the City of Johnstown, the overall percentage of low- and moderate-income (LMI) persons was 69.94%. Out of a total of 10 census tracts and 25 block groups in the City, 23 block groups have a low- and moderate-income population of over 51%.

#### **Economic Profile:**

The following illustrates the economic profile for the City of Johnstown as of the 2013-2017 American Community Survey:

- 22.7% of the employed civilian population had occupations classified as management, professional, or related.
- 24.1% of the employed civilian population had occupations classified as sales and office.
- 29.3% were in the service sector. The education, health, and social service industry represented 27.6% of those employed.
- 87.0% of workers were considered in private wage and salary workers class.
- 4.4% of workers were considered in the self-employed workers in their own not incorporated business.

According to the U.S. Labor Department, the preliminary, seasonally adjusted unemployment rate for the City of Johnstown in February of 2019 was 5.1% compared to a preliminary rate of 5.1% in Cambria County, a preliminary seasonally adjusted rate of 3.9% for the Commonwealth of Pennsylvania in February 2019, and a seasonally adjusted national unemployment rate of 3.8%.

The City of Johnstown will provide CDBG and HOME funds to activities principally benefitting low/mod income persons in the City. Such assistance is not directed to any specific geographic area, but based on income benefit.

**Geographic Distribution**

Target Area	Percentage of Funds
Kernville NRSA	0%
Citywide	100%
Downtown Central Business District NRSA	0%

**Table 10 - Geographic Distribution**

**Rationale for the priorities for allocating investments geographically**

Most of the City's FY 2019 activities are operated on a citywide basis. The City cannot predict which homeowners or businesses will apply for assistance, what parts of the City will require code enforcement, which structures will require demolition, etc. Therefore, the City cannot allocate funds geographically within the City on a pre-determined basis. Instead, the City can only report the geographic distribution of funds in its CAPER, which are limited to low- and moderate-income areas.

Rationale for funding activities were based on the eligibility of the activity. The activity must meet a national objective, and evidence of the need in the community or by the agency/organization must be presented. Additional consideration was given based on the community's or the agency/organization's past history of expenditure of CDBG funds; the ability to leverage other funds for this activity; the ability to complete the project in a timely manner; and whether the FY 2019 request was related to projects that if not funded, would result in a special assessment against low-income homeowners. The City of Johnstown will provide CDBG funds to activities principally benefitting low/mod income. Such assistance is not directed to any specific geographic area, but based on income benefit.

Affordable housing and/or financial housing assistance for qualified residents was identified as the largest underserved need in the City of Johnstown in the Five Year Consolidated Plan. The primary obstacle to meeting the underserved needs is the limited financial resources available. The City of Johnstown will continue to partner with other agencies when feasible to leverage resources and maximize outcomes in housing and community development needs.

In its 2015-2019 Five Year Consolidated Plan, the City of Johnstown defined areas of racial or ethnic minority concentration as geographical areas where the percentage of a specific minority or ethnic group is 20 percentage points higher than in the City overall. The most recent data available on the concentration of racial or ethnic minorities is the 2012-2016 American Community Survey 5-year estimates by Census Tract and Block Group. According to this data, the City of Johnstown has an overall minority population of 20.00% of its total population. By HUD's "minority neighborhood" definition, a Census Tract or Block Group in Johnstown would have to have a minority population of at least 40% to be considered a minority neighborhood. None of the Census Tracts and Block Groups in the City have a non-white only population of 40% or more, but some have minority populations higher than 20%, which is the minority population of the whole City. Census Tracts 2, 3, 5, 6, 134, and 136 all have minority populations of over 20%, and each is also a low/mod Census Tract. Census Tract 2 has a minority percentage of 35.6%, and a low/mod percentage of 68.87%. Census Tract 3 has a minority percentage of 36.4%, and a low/mod percentage of

64.92%. Census Tract 5 has a minority percentage of 26.8% and a low/mod percentage of 57.88%. Census Tract 6 has a minority percentage of 28.1% and a low/mod percentage of 56.02%. Census Tract 134 has a minority percentage of 26.0%, and a low/mod percentage of 68.75%. Census Tract 136 has a minority percentage of 32.5%, and a low/mod percentage of 65.17%.

The CDBG Program includes a statutory requirement in which at least 70% of funds must benefit low- and moderate-income (LMI) persons. As a result, HUD provides the percentage of LMI persons in each block group for entitlements such as Johnstown. HUD data reveals that in 10 of the City's 23 block groups, the percentage of LMI persons exceeds 51%. All of the block groups in the census tracts identified as areas of “minority concentration” are also areas of concentration of LMI persons. The City of Johnstown overall low- and moderate-income percentage is 69.94%.

**Discussion:** The geographic locations and the public benefit for the FY 2019 CDBG and HOME Activities/Projects are as follows:

- **Owner-Occupied Housing Rehabilitation** - Citywide; Low/Mod Income Housing (LMH)
- **First Time Homebuyer Rehabilitation Assistance** - Citywide; Low/Mod Income Housing (LMH)
- **First Time Homebuyer Closing Cost Assistance** - Citywide; Low/Mod Income Housing (LMH)
- **Emergency Rehabilitation** - Citywide; Low/Mod Income Housing (LMH)
- **Catholic Charities** - Citywide; Low/Mod Income Clientele (LMC)
- **YMCA - City of Johnstown Memberships** - Citywide; Low/Mod Income Clientele (LMC)
- **Learning Lamp - Afterschool Outreach Program** – Citywide; Low/Mod Income Clientele (LMC)
- **Learning Lamp - Backpack Project** - Citywide; Low/Mod Income Clientele (LMC)
- **Rehabilitation/Delivery Costs** - Citywide; Low/Mod Income Housing (LMH)
- **Fair Housing** - Citywide; Low/Mod Income Clientele (LMC)
- **Sewer Lateral Line Replacement** - Citywide; Low/Mod Income Housing (LMH)
- **Economic Development Assistance** - Citywide; Low/Mod Income Jobs (LMJ)
- **CDBG Administration** - Citywide
- **Planning** - Citywide
- ~~**Owner-Occupied Housing Rehabilitation** – Citywide; Low/Mod Income Housing (LMH)~~
- **HOME Administration** - Citywide
- ~~**CHDO Set Aside** – Citywide; Low/Mod Income Housing (LMH)~~
- **Economic Development Rehabilitation Program** - Citywide; Low/Mod Income Jobs (LMJ)
- **Small Business Relief Program** - Citywide; Low/Mod Income Jobs (LMJ)
- **Non-Profit Capital Assistance Program** - Citywide; Low/Mod Income Clientele (LMC)
- **Acquisition, Rehabilitation, and Resale** - Citywide; Low/Mod Income Housing (LMH)

The geographic locations and the public benefit for the FY 2020 CDBG-CV Activities/Projects are as follows:

- **CDBG-CV Administration** - Citywide
- **CV-Small Business Relief Program** – Citywide
- **CV-Flood City Youth Fitness Academy – Outdoor Recreation Improvements** - Citywide
- **CV-Park Improvements** - Citywide

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## AP-55 Affordable Housing – 91.220(g)

### Introduction

The City of Johnstown will utilize its CDBG and HOME funds to rehabilitate owner occupied housing. The one year goals for affordable housing in the City of Johnstown for FY 2019 are the following:

One Year Goals for the Number of Households to be Supported	
Homeless	30
Non-Homeless	32
Special-Needs	0
<b>Total:</b>	<b>62</b>

Table 11 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	30
The Production of New Units	0
Rehab of Existing Units	23
Acquisition of Existing Units	9
<b>Total:</b>	<b>62</b>

Table 12 - One Year Goals for Affordable Housing by Support Type

### Discussion

The City of Johnstown will fund the following projects with FY 2019 CDBG and HOME funds:

- Owner Occupied Housing Rehabilitation Program** - The City will continue to fund this program that provides CDBG and HOME funds to rehabilitate owner-occupied housing for low-income families. In 2019, the City anticipates assisting two (2) low income homeowners through this program.
- First-Time Homebuyers Rehabilitation Assistance** - The City will continue to fund this program to rehabilitate eight (8) single family residential units that are occupied by and affordable to low-income families. This program will use CDBG funds to leverage local bank participation. Local lending institutions are participating in this program by offering first mortgages at below market interest rates.
- First-Time Homebuyers Closing Cost Assistance** - The City will continue to fund this program to assist nine (9) single family First Time Homebuyers with closing cost assistance at the time of purchase.
- Emergency Rehabilitation** - The City proposes to rehabilitate three (3) owner occupied housing units for low income households.
- Catholic Charities** - The City will continue to fund this program to assist thirty (30) homeless individuals.

- ~~• **CHDO Set Aside** - The City will continue to fund CHDO Organizations to rehabilitate a single family house for re-sale in the City. In 2019, the City anticipates rehabilitating one (1) low income unit.~~
- **Acquisition, Rehabilitation, and Resale** - The City will fund this program for the acquisition, rehabilitation, and resale of single-family housing units located within the City of Johnstown for low- and moderate-income residents. The City anticipates acquiring, rehabilitating, and reselling two (2) low-income unit.

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## **AP-60 Public Housing – 91.220(h)**

### **Introduction**

The Johnstown Housing Authority (JHA) is the only municipal housing authority in Cambria County that is designated to oversee public housing. Johnstown Housing Authority has eleven (11) public housing developments in Cambria County consisting of a total of 1,504 public housing assisted units. Nine (9) of these developments are in the City of Johnstown. There are a total of 983 units for general occupancy, 251 units for mixed populations (elderly or disabled), and 270 units for elderly occupancy.

### **Actions planned during the next year to address the needs to public housing**

Each year Johnstown Housing Authority (JHA) receives an allocation of funds from HUD under the Capital Fund Program to undertake physical improvements. In addition, the JHA receives operating subsidies to offset the operating deficits associated with public housing units and to carry out maintenance. The Johnstown Housing Authority received \$3,358,037 under a HUD Capital Fund grant for FY 2019.

The Housing Authority is using the FY 2019 grant amount for the following activities:

- **Operations** = \$356,000
- **Administration** = \$335,803
- **Fees and Costs** = \$180,000
- **Site Improvement** = \$686,383
- **Dwelling Structures** = \$1,649,851
- **Dwelling Equipment - Nonexpendable** = \$150,00
- **Total** = **\$3,358,037**

During FY 2019, the Johnstown Housing Authority plans to use their FY 2019 Capital Fund allocation to make the following improvements at six (6) of its eleven (11) different housing communities: entrance doors, flooring, interior doors, fire alarm system, window replacement, sewer line replacement, and appliance replacement.

JHA's Five-Year Plan (2015-2019) reflected the agencies goal to reduce public housing vacancies and maintain an overall occupancy rate of 95% - 98% over the five-year period. Since June 1, 2010 to the present day, JHA has maintained or exceeded an overall occupancy rate of 98%. Johnstown Housing Authority maintains 1,504 units of public housing and has a 98.4% overall occupancy rate. There were 591 people on the public housing waiting list as of December 31, 2017.

In 2018, JHA renewed its Designated Housing Plan for Fulton I. Connor Tower and Town House Tower for occupancy by elderly only. This designation will expire June 1, 2020. JHA will maintain its adopted "Resident Preference" for admission to the Public Housing Program. Applicants who live or work (or are scheduled to work) in Cambria County will receive preference in processing before residents that do not live or work in the County.

JHA administers 953 Housing Choice Vouchers in Cambria County. Two hundred and twenty-one (221) of these vouchers are used by persons with disabilities and one hundred sixty-one (161) are utilized by elderly households. As of December 31, 2018, the Housing Authority had 401 vouchers that were actively leased in Johnstown City limits. As of December 31, 2018, there were 591 individual households on the Section 8 Housing Choice waiting list.

**Actions to encourage public housing residents to become more involved in management and participate in homeownership**

The JHA has an active Resident Advisory Board which consists of five (5) Public Housing Residents. The Resident Advisory Board provides input on such things as the Operating Budget, Agency Plan (Five-Year Plan), Annual Plan, and Policies.

JHA has active Resident Councils at five (5) of its communities. The Authority meets with the community residents on a monthly basis to update them on activities, programs and various stages of modernization on their respective communities. They are also consulted in the preparation of various projects and plans for submission to HUD. Council presidents report on the various initiatives at their developments.

The Housing Authority offers a Lease-Purchase Homeownership Program. Since the completion of the construction of two (2) new, three-bedroom single-family homes for inclusion in the Coopersdale Homeownership Program, no new single-family homes have been constructed and/or rehabilitated. To date, JHA has sold 35 of 36 single-family homes through the Lease-Purchase Homeownership Program.

**If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

Johnstown Housing Authority is not designated as "troubled" by HUD and is maintaining their "high performer" status according to HUD guidelines and standards. The Housing Authority's most recent Section Eight Management Assessment Program (SEMAP) score was 135 points out of a total possible 135 points for the year 2017. The most recent Public Housing Assessment System (PHAS) score was 93 points out of a total possible 100 points for the year 2017. Therefore, no assistance is needed to improve operations of this Public Housing Authority.

**Discussion**

Not applicable.

## **AP-65 Homeless and Other Special Needs Activities – 91.220(i)**

### **Introduction**

The PA-507 CoC merged with PA-509 to create the Eastern PA CoC, serving a total of thirty-three (33) counties. The thirty-three (33) counties are organized into five (5) geographically dispersed Regional Homeless Advisory Boards (RHABs). The City of Johnstown belongs to the South Central Pennsylvania Regional Homeless Advisory Board (RHAB) which oversees the Continuum of Care Network for Central Pennsylvania for nine (9) counties. The South Central RHAB includes Adams, Bedford, Blair, Cambria, Centre, Franklin, Fulton, Huntingdon, and Somerset counties.

According to the Governance Charter for the PA Eastern Continuum of Care Collaborative, the mission of the PA Eastern CoC is to end homelessness throughout the 33-county Continuum of Care. The CoC works toward ending homelessness by providing a framework for a comprehensive and well-coordinated regional and local planning process. This includes identifying needs, conducting a system-wide evaluation of existing resources and program activities, and building a system of housing and services that addresses those needs. This mission will be pursued through the development of long-range plans to prevent and end homelessness in the geographic area, as well as the coordination necessary for successful implementation. The objectives of the CoC include the following:

- Promote development of adequate funding for efforts for preventing homelessness, rapidly re-housing homeless persons, and stabilizing their housing;
- Maximize potential for self-sufficiency among individuals and families experiencing homelessness;
- Promote full access to, and effective use of, mainstream programs.

The Funding Committee is responsible for coordinating the annual application to HUD. In this capacity, it reviews all documents from the previous funding round; sets a schedule and time line for the current funding round; develops and edits forms for new project and renewal evaluations; develops ranking criteria; collaborates with the Data Management, Collection, and Outcomes Committee, as necessary; and provides ranking reports to the CoC. In addition, in order to increase CoC-wide performance, ensure the strategic use of HUD funds, and develop new resources, this Committee will also be charged with developing the CoC's reallocation strategy. This includes setting policy to make any funding cuts or allocate new resources, based on the NOFA for the Continuum of Care.

The Greater Johnstown Landlord Association received \$157,856 in Shelter Plus Care funds in FY 2018, with \$148,092 in funds dedicated to rental assistance and \$9,762 dedicated to administration. Cambria County Behavioral Health will work with the Greater Johnstown Landlord Association in the administration of the funds.

No agencies in the City of Johnstown received Balance of State Continuum of Care funds from the FY 2018 CoC NOFA. There were no new projects funded in Cambria County, however, Northern Cambria Community Development Corporation's two (2) renewal projects Independence Gardens and Campbell Place were combined (Independence Gardens and Campbell Place) that were combined into a single grant submission under the name Independence Gardens, which has sixteen (16) units of permanent housing

for people with disabilities. Schoolhouse Gardens has eight (8) units of permanent housing for people with disabilities, totaling twenty-four (24) units. In FY 2018, Independence Gardens was awarded \$97,559 and Schoolhouse Gardens was awarded \$189,316.

Cambria County also receives ESG funds through PA-DCED, which are administered by the Cambria County Redevelopment Authority and distributed to agencies in the county helping the homeless and those at-risk of homelessness. ESG funds were distributed to Catholic Charities, Blair County Community Action, and Cambria County Community Action.

**Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

The Continuum of Care completes a regular “Point in Time Count Survey” each January to determine the number of homeless individuals and families in the Eastern Pennsylvania Region. Based on the Point In Time Count (PITC) conducted during January 2019, the following numbers of homeless persons were reported in Cambria County:

- **Unsheltered** - 3 individuals, 0 families with children, and 0 children only
- **Transitional Housing** - 8 individuals, 4 families with children, and 1 children only
- **Emergency Shelter** - 8 individuals, 4 families with children, and 4 children only

The CoC uses a complete census count for its sheltered PITC, using both Homeless Management Information System (HMIS) and interviews of sheltered persons to gather population and subpopulation data. In most cases, the PITC is primarily conducted as a service-based count or only in known/probable locations (i.e. downtown corridors, main street areas, town squares, truck stops and other 24/7 locations). HMIS was used to collect PITC data for ES and TH providers with strong data quality. HMIS is the preferred method, however, only 55% of all sheltered beds are HMIS participating. In order to ensure that a complete census count was conducted, the second data collection method, sheltered interviews, was required.

The unsheltered count was conducted on a single night throughout the CoC’s 33-county geographic area. Each county had an identified coordinator who organized the county-level PIT planning. As a result, some counties did a complete canvas, while others focused on the most populated sections of the county or only known locations. Due to the CoCs large size and rural nature, a service-based count was conducted in some counties with locations known to be frequently utilized by persons experiencing homelessness. To prevent duplication, survey forms asked if a household was previously surveyed that night. Each county determined their methodology based on the prevalence of unsheltered homeless, the size of the county, volunteer availability, and weather-related factors (snowfall, cold). Search areas excluded mountains, forests, and extremely remote areas. In the most remote areas, some counties developed partnerships with state police and park rangers, who notified a designated contact if someone was identified as unsheltered. Unsheltered homelessness is not common in the mostly rural CoC, with nine (9) counties reporting zero unsheltered persons, and another sixteen (16) reporting 10 or less unsheltered persons.

The unsheltered count in Cambria County was three (3) persons, which was an decrease from five (5) unsheltered persons in 2018.

There was two (2) Chronic homeless person identified in Cambria County on the night of the PITC, was a slight increase from 2018.

Supportive Services for Veteran Families (SSVF) providers conduct the most widespread outreach throughout the COC. A by-name-list has been created through the Veteran subcommittee of the CoC, which is used to track Vets in the region. Resources provided through the United States Department of Veterans Affairs are used to rapidly rehouse any Veterans identified. There were 0 homeless Veterans identified Cambria County on the night of the PITC, which was the same for 2016, 2017, and 2018.

### **Addressing the emergency shelter and transitional housing needs of homeless persons**

Since the City of Johnstown doesn't receive Emergency Solutions Grants, it works as a partner in the Continuum of Care process to address the needs of persons who are not homeless but may be at risk. The Redevelopment Authority of Cambria County administers the ESG (Emergency Solutions Grant) for Cambria County. However, the Redevelopment Authority of Cambria County will no longer administer the ESG funds during the next funding cycle, though the grant administrator is to be determined based on responses to an RFP released by the Cambria County Commissioners in FY 2018.

Catholic Charities of Cambria County received Emergency Solution Grant funds to operate the new Martha and Mary House homeless shelter in Dale Borough. The shelter was built with Cambria County CDBG funds, ESG funds, State PHARE (Pennsylvania Housing Affordability and Rehabilitation Enhancement) funds, and Cambria County Affordable Housing Trust Funds. The shelter has been operating since the beginning of March 2015, with four (4) bedrooms offering a maximum occupancy of fifteen (15) residents. Utilization of the shelter has increased by 35.5% from FY 2017 to FY 2018. Martha and Mary House provides temporary housing, individualized service plans for success, and case management services to homeless men, women, and families in Cambria County for up to 30 days (those with a history of violent or sexual crimes will not be admitted; priority will be given to Cambria County residents). Portions of the funding for the program come from private, State, and Federal grants, but ongoing community support will be required to maintain the program. In FY 2018, the PA-HMIS data reported that a total of one hundred and three (103) clients, including eighty-six (86) adults and seventeen (17) children were served at the shelter. The City of Johnstown and Cambria County participate in the Emergency Shelter Committee, which has about twenty-two (22) agencies represented, to continue an ongoing conversation with Cambria County human services stakeholders on the needs of the homeless population and the available resources to help support the population's community re-integration from the shelter setting.

The Women's Help Center provides shelter for women, men, and their children who are victims of domestic violence. In FY 2018, the Women's Help Center assisted approximately 162 people with shelter, including 94 adults and 68 children, for a total of 2,381 nights. The Women's Help Center has identified a need for additional transitional and permanent supportive housing. With the help of the community, victims can learn about their different options, but many still face barriers to receiving more permanent

supportive housing. The Women’s Help Center did not receive FY 2018 ESG funds.

There are also nineteen (19) scattered site Shelter Plus Care units in Cambria County, which are targeted for persons with disabilities, such as drug and alcohol dependency or mental health issues. Ten (10) of the nineteen (19) are located in the City of Johnstown. The project was renewed with the FY 2018 CoC Application.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

Using HUD System Performance Measure Guidance, the HMIS Lead developed a CoC Performance Report with metrics for “Length of Time” Persons Remain Homeless (LOT) and reviewed this data with the CoC Data Committee which meets quarterly to review CoC Performance and identify needed interventions. In 2015, the LOT in Transitional Housing was 317 days. As such, the CoC reallocated all Transitional Housing projects in FY 2016 and FY 2017 allowing for significant expansion of Rapid Rehousing and Coordinated Entry.

The CoC reduced the average number of days in Emergency Shelter and Transitional Housing by thirty-eight (38) days. Primary actions taken to improve this performance metric include reallocating all twenty-six Transitional Housing projects to Rapid Rehousing and Coordinated Entry projects, requiring 100% of CoC-funded projects to comply with the Housing First Policy, using VI-SPDAT and HMIS data to match homeless persons to their needs, and coordinating with the State ESG recipients to prioritize funds toward navigation services and street outreach. In October, the CoC will request ESG funds for housing navigation and street outreach at Coordinated Entry sites.

HMIS is used to monitor and record returns to homelessness, which is monitored through the Data Subcommittee each quarter. Based on First Year System Performance Measure results, an overall 12% of persons returned to homelessness within two (2) years. The CoC is significantly increasing Permanent Housing resources through reallocation and Permanent Housing bonuses, which will assist those exiting shelters.

Severity of need is taken into consideration in prioritizing people experiencing homeless. This is determined in a number of different ways in the ranking criteria. Specific vulnerabilities considered included chronic homelessness; most significant health and behavioral health needs; youth; and victims of domestic violence. CoC policies require all Permanent Supportive Housing (PSH) projects to prioritize beds to those with the greatest LOT, but some PSH projects have had very little turnover since the adoption of policy. As a result, the level of vulnerability within PSH projects may widely vary. To adjust for this discrepancy, the ranking included a question measuring “severity of need” based on the

vulnerabilities from the Annual Performance Report to HUD. This question asked about additional criteria relevant to vulnerability, including not scoring victims of domestic violence on recidivism, and scoring youth differently on employment outcomes.

The CoC has adopted an emergency transfer plan, where victims living in scattered site housing requesting emergency transfers have their needs addressed as quickly as possible. Victims make contact with trained, trauma-informed, victim-centered Coordinated Entry operators and Managers. Coordinated Entry operators work in partnership with domestic violence centers while maintaining confidentiality of victims.

In 2018, the Pennsylvania Coalition Against Domestic Violence (PCADV) prioritized its partnership with the CoC. PCADV is a state-based organization that acts as a funding conduit for domestic violence shelters and related organizations. The CoC acknowledges the need for a data driven system to show the permanent housing outcomes for survivors and the ongoing creation and implementation of permanent housing acquisition and retention through survivor-first services. The partnership between the CoC and PCADV will prioritize funding the creation of this system.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

In the Eastern PA Continuum of Care's Five-Year Strategic Plan to Reduce and End Homelessness (2017-2021), the CoC outlines the following goals and actions under "Strategy 1: Prevent and Divert Homelessness."

**A. Evaluate and Improve Discharge Planning where Needed:**

- Evaluate current discharge planning from these systems to help stem the flow of individuals leaving institutional settings and entering homelessness because they lack stable housing options.
- Research and provide information to other systems/organizations on effective discharge planning policies/procedures for individuals and households at risk of entering homelessness upon discharge, as well as information on available housing resources.
- Engage with statewide efforts to improve discharge planning policies across systems, emphasizing the need for permanent housing placement for those exiting institutions.

**B. Increase Coordination of Homeless Prevention Sources:**

- Assess the use of existing funding available for prevention and identify gaps.
- Coordinate funding (including ESG, HAP, PHARE) across the CoC so that resources are used effectively. For example, the CoC may decide to channel prevention resources to geographic

- areas where emergency shelter access is limited, either due to wait lists or lack of shelter facilities.
- Investigate the use of tools, such as the Prevention VI-SPDAT, to help the CoC more effectively assess households requesting assistance.
  - Ensure coordination of prevention activities with Coordinated Entry to increase the effectiveness of the system.

Furthermore, “Strategy 2” of the CoC’s Five-Year Strategy Plan focuses on the streamlining of the system and better coordination among housing and social services through the CoC’s Coordinated Entry System. Lack of resources, combined with the lack of a well-developed coordinated entry process, results in severe hardships for persons experiencing homelessness who often face long wait times to receive assistance or are screened out of needed assistance. Coordinated entry processes help communities prioritize assistance based on vulnerability and severity of service needs to ensure that people who need assistance the most can receive it in a timely manner. Coordinated entry processes also provide information about service needs and identify gaps to help communities plan their assistance and resources.

The CoC’s strategic plan includes the goal of reducing youth homelessness by 75% by 2022. In addition, the CoC will be providing quarterly training to share best practices for working with youth experiencing homelessness. The CoC currently funds three (3) youth-dedicated projects, all of which are located in the Lehigh Valley Area.

The CoC tracks the increases in total dollars dedicated to resources and bed increases set aside for homeless youth. With the addition of resources and beds dedicated to homeless youth, the CoC has also developed collaboration and education services and created additional discharge planning. Collaboration efforts include youth development and workforce development programs, the creation of a coalition among state education agencies to improve resources for youth experiencing homelessness, and partnerships with school districts across the CoC.

The following types of organizations in the Eastern PA CoC provide referrals to the Coordinated Entry Process: law enforcement agencies; hospitals; EMT/Crisis Response Teams; Mental Health Service Organizations; Substance Abuse Service Organizations; non-CoC funded Youth Homeless Organizations; school administrators/homeless liaisons; non-CoC funded Victim Service Organizations; Street Outreach Teams; homeless or formerly homeless persons; Coordinated Entry virtual and physical entry points; Veterans programs; and faith-based organizations.

## **AP-75 Barriers to affordable housing – 91.220(j)**

### **Introduction**

The largest housing problem in the City of Johnstown is affordability. According to the 2013-2017 ACS data, 51.5% of all renter households are cost overburdened by 30% or more, 28.3% of all owner households with a mortgage, and 16.9% of all owner households without a mortgage are cost overburdened by 30% or more.

The City of Johnstown also experiences a lack of accessible affordable housing for the elderly and disabled. The housing stock is older and most single family residential structures are two stories in height, and therefore, are not accessible.

The City of Johnstown, Pennsylvania is an entitlement community under the U.S. Department of Housing and Urban Development's (HUD) Community Development Block Grant Program (CDBG). In accordance with the Housing and Community Development Act of 1974, as amended, each entitlement community must "affirmatively further fair housing." In order to "affirmatively further fair housing," each entitlement community must conduct a Fair Housing Analysis which identifies any impediments to fair housing choice. The City has prepared the 2015-2019 Analysis of Impediments to Fair Housing Choice in conjunction with the FY 2015-2019 Five Year Consolidated Plan and Annual Action Plans. The impediments identified by the City include the following:

- **Impediment 1: Fair Housing Education and Outreach**

There is a continuing need to educate persons about their rights under the Fair Housing Act and to raise community awareness to affirmatively further fair housing choice, especially for low-income residents, minorities and the disabled population.

**Goal:** Improve tenants and Landlord's knowledge and awareness of the Fair Housing Act, related Laws, regulations, and requirements to affirmatively further fair housing in the community.

- **Impediment 2: Continuing Need for Affordable Housing**

The median value and cost to purchase and maintain a single family home in Johnston that is decent, safe, and sound is \$44,100, which limits the choice of housing for lower income households. About 6.72% of homeowners and 17.04% of renters in the city are cost overburdened by more than 50% of their household income.

**Goal:** promote the development of additional housing units for lower income households through new construction, in-fill housing, and rehabilitation of vacant houses, outside areas of low-income concentration.

- **Impediment 3: Continuing Need for Accessible Housing Units**

As an older built-up urban environment, there is a lack of accessible housing units and developable sites in the City of Johnstown, since 75.3% of the City's housing units were built over

50 years ago and do not have accessibility features, and 23% of the City’s population is classified as disabled.

**Goal:** Increase the number of accessible housing units through new construction and rehabilitation of existing housing units for the physically disabled and developmentally delayed.

- **Impediment 4: Economic issues affect Housing Choice**

There is a lack of economic opportunities in the City which prevents low-income households from improving their income and ability to live outside areas with concentrations of low-income households, which makes this a fair housing concern.

**Goal:** The local economy will provide new job opportunities, which will increase household income, and will promote fair housing choice.

**Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

Johnstown’s Zoning Ordinance does not distinguish housing type by occupants or income and does not place any restrictions on housing developed with a public subsidy. Group homes are permitted by special exception in R2, R3, TND, and H districts.

Group homes should not be considered as a “special exception” in the Multi-Family R3 District and the Traditional Neighborhood Development (TND) District. The group homes should be listed as a permitted use.

The 2011 Zoning Ordinance defines *family* as follows:

- A single person or two or more persons related by blood, marriage, adoption, guardianship, or any other duly-authorized custodial relationship; living together as a single cohesive and nonprofit housekeeping unit which shares common facilities; or
- Two unrelated people and any children related to either of them; or
- Any group of three unrelated people; or
- A group of not more than five unrelated people whom can be classified as “disabled” living together as a single cohesive housekeeping unit which shares common facilities as considered reasonably appropriate for a similar number of persons related by blood, marriage, adoption, or guardianship.

Under section 105 Purpose of Community Development Objectives, the City should consider adding another purpose to the text as evidence that the City does affirmatively further fair housing. The following language is suggested:

- **Section 105**

“This ordinance is also intended to affirmatively further fair housing in the City of Johnstown by: abiding by the provisions of the Fair Housing Act of 1968, as amended; promoting fair housing choice for all residents in the City; assuming the rights of all individuals that are identified as members of a protected class by the Federal Government; and prevention of discrimination in housing based on a person’s race, color, national origin, religion, sex, familial status, or handicap.”

Under Section 202 Definitions, the City should consider adding the following definitions and revising other definitions:

- **Section 202**

Group Home: Revise the definition to state “A residential living arrangement for a group of more than five (5) ‘disabled’ persons not considered a ‘family’ by the City of Johnstown Zoning Ordinance.” This will bring the definition into compliance with the definition of family.

Fair Housing Act: Add a new definition.

Americans with Disabilities Act: Add a new definition.

Accessibility: Add a new definition.

Visitability: Add a new definition.

The City has been reviewing and revising its Zoning Ordinance on a regular basis and the last revision was in November 2013. These recommendations should be considered in the next revision and presented to the City Planning Commission for review.

The City has adopted the Pennsylvania State Building Code which contains the 2009 International Building Code Amendments.

## Discussion

The City of Johnstown has allocated FY 2019 CDBG and HOME funds for the following activities to affirmatively further fair housing:

- **Owner-Occupied Housing Rehabilitation** - Funds used for rehabilitation of owner-occupied housing on citywide basis. (CDBG \$30,000 and HOME \$165,515.00)
- **First Time Homebuyer Rehabilitation Assistance** - Funds for First Time Homebuyers to make repairs to their homes at the time of purchase. (CDBG \$52,297.00)
- **First Time Homebuyer Closing Cost Assistance** - Funds for closing cost assistance to help First Time Homebuyers at the time of purchase. (CDBG \$27,000.00)
- **Emergency Rehabilitation** - The City proposes to rehabilitate three (3) owner occupied housing units for low income households. (CDBG \$15,000.00)

- **Fair Housing** - Expanded fair housing outreach and education efforts, including production of a fair housing brochure; inclusion on the City's Department of Community and Economic Development website; a workshop of fair housing issues with neighborhood groups; the development of a supplemental handout for clients of local organizations; a fair housing testing program; and at least one annual training. This will be in cooperation with Southwestern Pennsylvania Legal Services, Inc. (CDBG \$10,000)
- **Sewer Lateral Line Replacement** - Funds will be used for residential sewer lateral line replacement for low income households. The City will match half of the costs up to \$1,000. (CDBG \$50,000)
- ~~**CHDO Set Aside** - Funds will be used for the acquisition and rehabilitation of single family homes for re-sale to low-income households. (HOME \$33,103.00)~~
- **Acquisition, Rehabilitation, and Resale** - Funds will be used for the acquisition, rehabilitation and resale of single family housing units located within the City of Johnstown for to low- and moderate-income residents (HOME \$198,618)

The three (3) major undertakings that the City of Johnstown plans to undertake in partnership with Southwestern Pennsylvania Legal Services to affirmatively further fair housing include the following:

- Continue to conduct community education events to audiences throughout the City, including public, community service providers, housing providers and local attorneys; initiate and develop a comprehensive outreach effort to the mental health providers within the service area; maintain a referral of complaints of discrimination; refer complaints to HUD and the Pennsylvania Human Relations Commission; and possibly a special event recognizing and publicizing Fair Housing Month.
- Continue to recruit and train new testers to join with existing testers in conducting single tests throughout the City for residential, accessibility, sales and lending or insurance discrimination; maintain referral of complaints of discrimination, review complaints made and litigate appropriate complaints in state, federal, and administrative courts; and conduct educational outreach meetings throughout the City.
- Expand the presence and availability of educational materials, handouts, and/or flyers related to fair housing and discrimination.

## AP-85 Other Actions – 91.220(k)

### Introduction

The City of Johnstown has developed the following actions planned to: address obstacles to meeting underserved needs, foster and maintain affordable housing, reduce lead-based hazards, reduce the number of poverty-level families, develop institutional structures, and enhance coordination between public and private housing and social service agencies.

### Actions planned to address obstacles to meeting underserved needs

The City of Johnstown will work to address these obstacles through the agencies and programs to be funded in FY 2019. Some of the activities to address these obstacles include:

- **CD-19-01 Owner Occupied Housing Rehabilitation (CDBG)** - Funds used for rehabilitation of owner-occupied housing on a citywide basis. Deferred loans up to a maximum of \$22,000 per household.
- **CD-19-02 First Time Homebuyer Rehabilitation Assistance** - Funding for First Time Homebuyers to make repairs to their homes at the time of purchase. Deferred loans up to a maximum of \$22,000 per household.
- **CD-19-03 First Time Homebuyer Closing Cost Assistance** - Funding for closing cost assistance to help First Time Homebuyers at the time of purchase. Grants up to a maximum of \$3,000 per household.
- **CD-19-04 Emergency Rehabilitation** - The City proposes to rehabilitate three (3) owner occupied housing units for low income households.
- **CD-19-06 Catholic Charities** - The City will continue to fund this program to assisted 30 homeless individuals.
- **CD-19-13 Sewer Lateral Line Replacement** - Funds will be used for residential sewer lateral line replacement for low income households. The City will match half of the costs up to \$1,000.
- **CD-19-22 Small Business Relief Program** - Funding for economic development loans to be used for acquisition, construction, or rehabilitation or commercial/industrial buildings to be carried out by public and/or private non-profit organizations.
- ~~**HOME-19-17 Owner Occupied Housing Rehabilitation (HOME)** - Funds used for rehabilitation of owner-occupied housing on a citywide basis. Deferred loans up to a maximum of \$22,000 per household.~~
- ~~**HOME-19-19 CHDO Set Aside** - Funding for the acquisition and rehabilitation of single family homes for re-sale to low income households.~~
- **HOME-19-27 Acquisition, Rehabilitation, and Resale** - Funding for the acquisition, rehabilitation, and resale of single-family housing units located within the City of Johnstown for low- and moderate-income residents.

**CARES Act Substantial Amendment:**

The City of Johnstown will work to address these obstacles through the agencies and programs to be funded in FY 2019 CDBG and FY 2020 CDBG-CARES Act funds. Some of the activities to address these obstacles include:

- CD-19-20 Economic Development Rehabilitation Program
- CD-19-21 Small Business Relief Program
- CDBG-CV-20-02 CV-Small Business Relief Program
- CDBG-CV-20-03 CV- Flood City Youth Fitness Academy – Outdoor Recreation Improvements
- CDBG-CV-20-04 CV-Park Improvements

**Actions planned to foster and maintain affordable housing**

During the FY 2019 CDBG program year, the City of Johnstown does not plan to fund any projects that will construct new units or provide any rental assistance. All the projects are open to the residents of the City.

The City of Johnstown will fund the following projects with 2019 CDBG and HOME funds:

- **CD-19-01 and HOME-19-17 Owner Occupied Housing Rehabilitation Program** - The City will continue to fund this program that provides CDBG and HOME funds to rehabilitate owner-occupied housing for low-income families. In 2019, the City anticipates assisting two (2) low income homeowners through this program.
- **CD-19-02 First-Time Homebuyers Rehabilitation Assistance** – The City will continue to fund this program to rehabilitate eight (8) single family residential units that are occupied by and affordable to low-income families. This program will use CDBG funds to leverage local bank participation. Local lending institutions are participating in this program by offering first mortgages at below market interest rates.
- **CD-19-03 First-Time Homebuyers Closing Cost Assistance** - The City will continue to fund this program to assist nine (9) single family First Time Homebuyers with closing cost assistance at the time of purchase.
- **CD-19-04 Emergency Rehabilitation** - The City proposes to rehabilitate three (3) owner occupied housing units for low income households.
- **CD-19-06 Catholic Charities** - The City will continue to fund this program to assisted 30 homeless individuals.
- **CD-19-11 Fair Housing** - Expanded fair housing outreach and education efforts, including production of a fair housing brochure; inclusion on the City's Department of Community and Economic Development website; a workshop of fair housing issues with neighborhood groups; the development of a supplemental handout for clients of local organizations; a fair housing testing program; and at least one annual training. This will be in cooperation with Southwestern Pennsylvania Legal Services, Inc.

- **CD-19-13 Sewer Lateral Line Replacement** - Funds will be used for residential sewer lateral line replacement for low income households. The City will match half of the costs up to \$1,000.
- ~~**HOME 19-19 CHDO Set Aside**~~ – The City will continue to fund CHDO Organizations to acquire and rehabilitate single family homes for re-sale to low income households in the City. In 2019, the City anticipates acquiring and rehabilitating one (1) low income unit.
- **Acquisition, Rehabilitation, and Resale** - The City will fund this program for the acquisition, rehabilitation, and resale of single-family housing units located within the City of Johnstown for low- and moderate-income residents. The City anticipates acquiring, rehabilitating, and reselling two (2) low-income unit.

### **Actions planned to reduce lead-based paint hazards**

Lead-based paint poses a particular hazard to children under the age of six, and is the focus of efforts by the U.S. Department of Housing and Urban Development (HUD) to raise awareness of the problem and mitigate or eliminate the hazard. Lead-based paint was banned in 1978, but housing constructed prior to that time typically contains lead-based paint to some degree. Lead hazards are addressed during housing rehabilitation efforts. All homes that receive rehabilitation assistance are tested for the presence of lead-based paint. When evidence of the paint is found, the paint surfaces are removed or the material is encapsulated to prevent exposure.

The City of Johnstown currently has six (6) contractors employed by three (3) contracting firms who are certified by the PA-Department of Labor and Industry to perform Lead-Based Paint hazard reduction work. In FY 2019, the City will continue to operate three (3) housing rehabilitation programs with CDBG and HOME funds:

1. Owner-Occupied Housing Rehabilitation Program,
2. Emergency Rehabilitation Program, and
3. First Time Homebuyer Rehabilitation Assistance Program

The City will perform risk assessments on all units under these programs regardless if there are children aged 6 and under or no children at all. If the unit has lead hazards, then the City uses the lead interim control method to make the unit lead safe. The City requires that contractors follow Lead Safe Work Practices on all projects that tested positive for LBP hazards.

The City of Johnstown will continue to apply for funds to provide lead hazard reduction work. The units utilizing this source of funding must have children under the age of 6 who either reside in the unit or spend a significant amount of time in the unit. As part of the Lead-Based Paint grant agreement, for every dollar of funds spent the City of Johnstown shall spend a 25% matching amount from local funds. The 25% match can come from CDBG funds being used specifically dedicated to and integrated into units on which lead-based paint hazard control work is being performed under the agreement.

The City of Johnstown's housing rehabilitation programs (CDBG and HOME) follow these procedures. The City of Johnstown will document all matching fund expenditures in writing and submit to the Department on the required forms.

### **Actions planned to reduce the number of poverty-level families**

Approximately 37.9% of the City of Johnstown's residents live in poverty, which is higher than the Commonwealth of Pennsylvania where 13.1% of residents live in poverty. Female-headed households with children are particularly affected by poverty at 67.3%, and 62.8% of all youth under the age of 18 were living in poverty. This information is taken from the U.S. Census 2013-2017 ACS Five-Year Estimates. The City's goal is to reduce the extent of poverty by actions the City can control and through work with other agencies/organizations.

The resources and opportunities that the City has for reducing the number of families with incomes below the poverty line are limited. Since poverty is a function of income, its effect on housing opportunity and choice is apparent. Conversely, without adequate, stable housing, alleviating poverty is more difficult. Still, the means of addressing both issues are fragmented. Several structural barriers to poverty are addressed through different local policies. For example, the City has a policy that requires the employment of Section 3 households in construction contracts when possible.

More direct efforts to alleviate poverty by combining case management, social services job training, and housing assistance are becoming more common. City and County social service agencies have become more committed to the Continuum of Care models being introduced across the country. As these agencies become more proficient at providing services to the needy, the poverty rates will decline.

The City's anti-poverty strategy is based on attracting a range of businesses and supporting workforce development including job-training services for low income residents. In addition, the City's strategy is to provide supportive services for target income residents.

Planned economic development programs include:

- **ED-1 Employment** - Support and encourage new job creation, job retention, employment, and job training services.
- **ED-2 Financial Assistance** - Support business and commercial growth through expansion and new development through technical assistance and low interest loan programs.
- **ED-3 Redevelopment Program** - Plan and promote the development and redevelopment of vacant commercial and industrial sites and facilities.

In City of Johnstown will fund the following anti-poverty projects with FY 2019 CDBG funds:

- CD-19-14 Economic Development Technical Assistance

## **Actions planned to develop institutional structure**

The City of Johnstown works with the following agencies to enhance coordination:

- **City of Johnstown, Department of Community and Economic Development** - oversees the CDBG and HOME programs.
- **Johnstown Housing Authority** - oversees the Section 8 Housing Choice Voucher Program, improvements to public housing communities, and the development of scattered site affordable housing.
- **Social Services Agencies** - the City provides funds to address the needs of low- and moderate-income persons.
- **Housing Providers** - the City provides funds to rehabilitate and develop affordable housing for low- and moderate-income families and individuals.
- **Eastern Pennsylvania CoC** - oversees the Continuum of Care Network for 33 counties including Cambria County. For planning purposes, the CoC is divided into five (5) regions and managed by a Regional Homeless Advisory Board (RHAB). Cambria County is part of the South Central RHAB.

As part of the CDBG and HOME application planning process, local agencies, and organization are invited to submit proposals for CDBG funds for eligible activities. These groups participate in the planning process by attending the public hearings, informational meetings, and completing survey forms.

## **Actions planned to enhance coordination between public and private housing and social service agencies**

**Public Institutions:** The City will act as a clearinghouse and facilitator for many of the activities described in the annual action plan. As the local unit of government, the City is empowered to apply for and administer certain types of grants. Support from the City, expressed as a certification of consistency or some other instrument, may be all that is required for some activities. Other activities will involve the more direct participation of the City for funding, acquisition of land or buildings, or in convening meetings of various agencies to iron out differences or strategies on how to seize opportunities. The City will continue to administer the CDBG and HOME programs.

The Johnstown Housing Authority administers public housing and Section 8 Rental Assistance Programs in the City. This Authority is responsible for the management and maintenance of public housing units. The Housing Authority will continue in its efforts to modernize these public housing units in order to provide decent, affordable housing in the City.

**Non-Profit Organizations:** Non-profit housing agencies play a role in the implementation of this plan. Through the construction of new housing, and the rehabilitation of existing units, these agencies access financing sources such as the Low Income Housing Tax Credit, HOME funds from PHFA, and charitable contributions that increase the supply of affordable housing. While some groups focus on the rehabilitation of single units for resale to first time homebuyers, others have attempted to create assisted rental developments. In the future, the union of such groups with social service agencies that serve

specific special needs populations will address the Five Year Consolidated Plan strategy for creation of supportive housing and affordable housing opportunities.

Social service agencies are a link between the provision of housing and the population it is intended to serve. The agencies work directly with providers of services to persons with special needs including: mental health, mental retardation, elderly, drug and alcohol addiction and families that are at-risk of becoming homeless. Although these agencies cannot provide housing, they can direct housing efforts where needed and are integral in the planning of housing and services for target populations. Emergency shelters, including the Women's Help Center, will continue to provide shelter for the homeless.

**Private Industry:** Several lending institutions cooperate with the City to provide first mortgage financing for first-time homebuyers that participate in the City's program to rehabilitate units that are substandard. Those lending institutions play an important role by providing financing that would not otherwise be available.

## Discussion

### Monitoring:

The Monitoring Plan represents the City of Johnstown's strategy for overseeing the activities of entities that carry out CDBG and HOME assisted activities. The Monitoring Plan identifies the following:

- The organizations to be monitored
- The issues to be explored and the methodology to be utilized in conducting the monitoring
- Identification of the specific DCED staff members that will assume responsibility for monitoring
- The follow-up measures to be followed in communicating the results of the monitoring to affected organizations and the methods that will be utilized to obtain feedback from affected organizations

The CDBG and HOME monitoring will be carried out at two (2) separate levels. First, the City will conduct an internal monitoring to review the homeowner rehab program and to ensure that the CDBG and HOME Programs are being administered in accordance with CDBG, HOME, and other federal regulatory and statutory requirements. Second, the City will conduct an external monitoring to review the activities of its sub-recipients.

The purpose of the City's monitoring efforts is:

- to identify and correct issues that prevent the City from achieving full compliance with the regulatory requirements of the CDBG and HOME Programs and other Federal requirements before deficiencies lead to HUD monitoring findings, and
- to learn more about the strengths and weaknesses of the various organizations that plays a role in the City's CDBG and HOME programs and to use this knowledge as the basis for structuring

future CDBG and HOME activities.

The monitoring plans chart for FY 2019 program year is included in the Exhibit section of this plan.

DRAFT

**AP-90 Program Specific Requirements – 91.220(I)(1,2,4)**

**Introduction**

The City of Johnstown receives an annual allocation of CDBG and HOME funds. Since the City receives a CDBG and HOME Federal allocation, the questions below have been completed as applicable.

**Community Development Block Grant Program (CDBG)  
Reference 24 CFR 91.220(I)(1)**

*Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.*

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	\$60,000
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan	\$0
3. The amount of surplus funds from urban renewal settlements	\$0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan.	\$0
5. The amount of income from float-funded activities	\$0
<b>Total Program Income</b>	<b>\$60,000</b>

**Other CDBG Requirements**

1. The amount of urgent need activities	\$0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	76.35%

**HOME Investment Partnership Program (HOME)  
Reference 24 CFR 91.220(l)(2)**

- 1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:**

The City of Johnstown does not anticipate the receipt of any additional program income funds prior to January 1, 2019 that it has not yet programmed. The City does not anticipate that it will receive any HOME Program Income during the FY 2019 Program Year.

- 2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:**

See attached Resale/Recapture Policy in the appendix section of the Annual Action Plan.

- 3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:**

No HOME funds are used for acquisition during this program year. Not Applicable.

- 4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:**

The City of Johnstown does not intend to use HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds. Not Applicable.

### **Discussion**

The City of Johnstown does not limit the beneficiaries or give preferences to a particular segment of the low-income population. The City assists on a first come, first serve basis.

### **HOME Match Requirements:**

The City's HOME-funded activities are limited to owner-occupied housing rehabilitation, which traditionally does not generate any HOME Match. There may be homeowner contributions by owners whose projects are HOME-funded, but where the cost for the work exceeds the funding limit of \$22,000. The spending of CHDO funds could also produce a HOME Match. The City of Johnstown has distressed status as a municipality by HUD, and the City has a 100% reduction in the HOME match requirement.

**HOME Program Income:**

- The City of Johnstown does not anticipate it will receive any HOME Program Income during this program year.

**CHDO Organizations:**

- The City of Johnstown has one (1) certified CHDO organization, which is Northern Cambria Community Development Corporation (NCCDC.)

**CDBG Program Income:**

- The City of Johnstown anticipates it will receive \$60,000 in Program Income during this program year through the repayment of loans made through the Housing Rehabilitation programs.

**CDBG Percentages:**

- **Administrative Percentage:** 20%
- **Public Service Percentage:** 2.29%
- **Low and Moderate-Income Percentage:** 76.35%
- **Slum and Blight Percentage:** 23.65%

**HOME Percentages:**

- **Administrative Percentage:** 10%
- **CHDO Set-Aside:** 15%

**CARES Act Substantial Amendment:****CDBG-CV Percentages:**

- **Administrative Percentage:** 3.85%
- **Low and Moderate-Income Percentage:** 100%